Wallowa Falls Hydroelectric Project FERC Project No. P-308 Study Progress Report (Draft Technical Report)

Recreation Resources



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December 2012

For Public Review

TABLE OF CONTENTS

Section	n		Page
ACRO	NYMS	AND ABBREVIATIONS	V
EXEC	UTIVE	SUMMARY	ES-1
1.0	STUD	Y OBJECTIVES AND DESCRIPTION	7
2.0	BACK 2.1	GROUND DESCRIPTIONStudy Area Definition	
	2.1 2.2 2.3	Nexus to Project	
	2.3	Recreation	
		2.3.1 State of Oregon (Oregon Farks and Recreation Department) 2.3.2 Wallowa County	12
3.0	METE	HODS	
3.0	3.1	Recreation Supply Analysis	
	3.2	Recreation Use and Demand Analysis	
		3.2.1 Recreation Use	
		3.2.2 Recreation Demand	
	3.3	Recreation Needs Analysis	17
4.0	RESU	LTS	18
	4.1	Recreation Supply Analysis	18
		4.1.1 Recreation Facilities on PacifiCorp Land	18
		4.1.2 Recreation Facilities in the Study Area	19
		4.1.3 Recreation Facilities in the Public Sector	20
		4.1.4 Recreation Facilities in the Private/Nonprofit Sector	
	4.2	Recreation Use and Demand Analysis	
		4.2.1 Recreation Patterns in Wallowa County and Northeast Oregon	
		4.2.2 Wallowa Lake State Park	
		4.2.3 Wallowa-Whitman National Forest	
		4.2.4 Pacific Park Campground	28
		4.2.5 Forebay Access Road and Social Trail Recreational Use	•
	4.0	Estimates	
	4.3	Recreation Demand Analysis	
	4.4	Recreation Needs Analysis	33
5.0		CLUSIONS AND RECOMMENDATIONS	
	5.1	Recreation Supply Conclusions	
		5.1.1 PacifiCorp Lands	
		5.1.2 State of Oregon (Oregon Parks and Recreation Department)	
		5.1.3 Wallowa-Whitman National Forest	
	5.2	Recreation Supply Recommendations	35

		5.2.1 5.2.2	State of Oregon (Oregon Parl	ks and Recreation Department)35
	5.3	5.2.3 Recrea		Forest
6.0	REFE	RENCE	ES	38
			Appendix	
A	Pacific	e Park C	Campground Camper Survey	
			Tables	
4.1-1 4.2-1				19 I the Estimated Number of Occasions
4.2-2	that th	e Activi	ities Occur in Wallowa County	y
	Partici	pation l	Rates	27
4.2-3 4.2-4				ake State Park—Location 128 Lake State Park Maintenance
	Facilit	y—Loc	ation 2	28
4.2-5				Park Campground
4.2-6 4.2-7				t Stays at Pacific Park Campground. 29 ad and User-Created Trails West of
4.2-8	Pacific	e Park C		31
4.2-8				31
			Figures	
1	•		verview	
2 3			creation Facilities in the Vicini S in the Study Area	ity of Pacific Park Campground

Acronyms and Abbreviations

ADA Americans with Disabilities Act

ATV all-terrain vehicle

CFR Code of Federal Regulations

FERC Federal Energy Regulatory Commission

Forest Plan Wallowa-Whitman National Forest Land and Resource Management Plan

GIS geographic information system

LWCF Land and Water Conservation Fund

NFS National Forest System

OPRD Oregon Parks and Recreation Department

OSU Oregon State University

PM&E protection, mitigation, and enhancement

PPL Pacific Power and Light

Project Wallowa Falls Hydroelectric Project

ROS Recreation Opportunity Spectrum

RV recreational vehicle

SCORP Statewide Comprehensive Outdoor Recreation Plan

USFS United States Forest Service

WRS Wilderness Resource Spectrum

WWNF Wallowa-Whitman National Forest

EXECUTIVE SUMMARY

This draft Recreation Resources Study Progress Report assesses the effects of the Wallowa Falls Hydroelectric Project (Project), Federal Energy Regulatory Commission (FERC) Project No. P-308, on recreation resources, in accordance with *Code of Federal Regulations* Title 18, Conservation of Power and Water Resources. The purpose of this Study Progress Report is to inform stakeholders of issues and findings that have been identified, collected, and synthesized during relicensing to date. In addition, this report identifies needs that may be considered during a new license term; however, discussions in this document should not be interpreted as potential protection, mitigation, and enhancement (PM&E) measures. The information contained in this report will be reviewed, amended, and used to produce a Final Study Progress Report, which will be considered along with the results of other relicensing studies to develop potential PM&E measures that take into account all resource needs, not only recreation resources.

This Study Progress Report consists of five primary components:

- Identification of goals found in resource and land management plans related to recreation issues and resources of relevance to the Project
- Recreation supply analysis
- Recreation use and demand analysis
- Recreation needs analysis
- Conclusions and recommendations

The components are summarized in the following sections.

ES.1 Identification of Goals Found in Resource and Land Management Plans Related to Recreation Issues and Resources of Relevance to the Project

Two agencies in the Study Area have developed resource management or land use plans that address recreation in the Study Area. They are the U.S. Forest Service, which is in charge of managing the Wallowa-Whitman National Forest (WWNF), and Wallowa County, which is responsible for planning and managing lands and resources within the nonfederal unincorporated parts of Wallowa County. The current WWNF Land and Resource Management Plan (Forest Plan) was adopted in 1990. A revised plan that includes the WWNF is currently being developed as part of the Blue Mountains Forest Plan Revision, but has not been adopted. The Eagle Cap Wilderness is located within the WWNF and is approximately 0.25 mile south of the southern-most part of the FERC Project boundary. A stewardship plan was developed by the WWNF for the Eagle Cap Wilderness in 1995 to supplement the Forest Plan.

ES.2 Recreation Supply Analysis

Two primary types of recreation activities occur on PacifiCorp lands, camping and trail use. Camping occurs at the Pacific Park Campground. The overall condition of the campground is fair and campers responding to a survey are generally very satisfied with the campground. The Pacific Park Campground contains a series of user-created trails that originate at the campground and wind their way up the hillside west of the campground. Some trails fade away a short distance from the campground. Others continue up the hillside to a ridge and eventually connect with the Chief Joseph Mountain and West Fork trails. Both Pacific Park Campground campers and other people use the user-created trails to reach the ridge and to connect with the West Fork Wallowa and Chief Joseph Mountain trails which provide access into the Eagle Cap Wilderness. The forebay access road is also used by recreationists and offers an alternative option to the East Fork Trail for traveling up the East Fork Wallowa River canyon. The forebay access road is often used in the winter by backcountry recreationists to avoid several avalanche chutes above the East Fork Trail. Although a trail exists approximately 400 feet downriver of the Project dam that connects the forebay access road with the East Fork Trail, some recreationists pass it by so that they can use the dam spillway catwalk to rejoin the East Fork Trail.

The best known recreation facility in the Study Area is Wallowa Lake State Park. It is managed by the Oregon Parks and Recreation Department (OPRD) and contains 121 campsites and other facilities. The Little Alps Day Use Area is leased to OPRD by PacifiCorp and managed by OPRD. The day use area is underutilized by most accounts, but is located in an important location for recreation because it is near the Wallowa Lake Trailhead, the area along the Joseph-Wallowa Lake Highway where recreationists accessing the Eagle Cap Wilderness park their vehicles, and is adjacent to Pacific Park Campground. The WWNF and Eagle Cap Wilderness are important recreation resources. The WWNF trails that provide access from the south Wallowa Lake area into the WWNF and Eagle Cap Wilderness begin on PacifiCorp land near the Wallowa Lake Trailhead and continue through PacifiCorp land before entering the WWNF.

ES.3 Recreation Use and Demand Analysis

The recreation use and demand analysis was intended to identify current use patterns and future demands for recreation activities of relevance to the Project. Use data were obtained from PacifiCorp and OPRD and will be collected from the WWNF. Demand data was gathered primarily from OPRD's State Comprehensive Outdoor Recreation Plans (SCORPs) as well as through conversations with local recreation providers. OPRD is in the process of preparing the 2013-2017 SCORP. As part of this effort, OPRD contracted with Oregon State University (OSU) to conduct surveys of Oregon residents regarding their 2011 outdoor recreation participation in Oregon. Data were obtained at the state, region and county level. These data proved useful for characterizing recreational use patterns within Wallowa County. Two of the most popular activities in Wallowa County (car camping with a tent and RV/motorhome/trailer camping) occur at the Pacific Park Campground. The survey also found that there are demands by county residents for walking on local streets and trails, which the Project no doubt helps to

satisfy. Trails in and near the Project are also important for supporting a number of other popular activities. These include horseback riding, big game hunting, wildlife and nature observation, photography, fishing, backpacking, running on trails, cross-country skiing and snowshoeing.

The annual total of recreation days by campers at Pacific Park Campground between 2010 and 2012 ranged from 544 and 764. These numbers were obtained from reservation records made between approximately June and September. At the request of the WWNF, winter use counts of the forebay access road were conducted with a laser-beam counter between January 29, 2012 and March 31, 2012. A total of 98 recreationists were counted. The same counter was moved to the main user-created trail west of the Pacific Park Campground to obtain summer and fall, 2012 counts. Approximately 3,000 people were counted. At this location there was likely some "double counting" of people going out and back on the same user-created trail. Because of the number of trail options in this area, it is difficult to determine which trails people use to access the ridge above the Pacific Park Campground and/or the Eagle Cap Wilderness and which trails they use to return. Information at these locations is of interest to the WWNF because some of the recreationists using these routes enter the Eagle Cap Wilderness and do not register at the Wallowa Lake Trailhead. By not registering to enter the Eagle Cap Wilderness area, the number of people estimated by the WWNF who use the wilderness each year is under represented. This can have funding consequences for the WWNF (budgets for the management of wilderness areas are frequently related to use levels).

ES.4 Recreation Needs Analysis

This analysis will be developed after the Draft Study Progress Report is reviewed and discussed with the WWNF and OPRD.

ES.5 Conclusions and Recommendations

ES.5.1 Conclusions: Recreation Supply

PacifiCorp Lands

- The Pacific Park Campground is popular during July and August and provides a more rustic camping experience than other campgrounds the Study Area.
- Better site definition of campsites at Pacific Park Campground may be warranted as well as providing better Americans with Disabilities Act (ADA) accessibility to facilities (particularly one or both of the vault toilets).
- Improved and more consistent management of the campground is warranted.
- Opportunities are available to partner with OPRD to better integrate the campground
 with the Little Alps Day Use Area. ADA improvements that would be of value to
 recreationists using either or both facilities should be considered.

- User-created trails west of the campground need to be controlled (some eliminated and some hardened) and linked (via signage) to WWNF trails.
- Winter recreationist use of the dam spillway catwalk to access the East Fork Trail
 needs to be addressed. The dam spillway catwalk has a locked gate. During high
 snowpack conditions, the forebay access road is the safest and most efficient way to
 reach the forebay area.

State of Oregon (Oregon Parks and Recreation Department)

- The Little Alps Day Use Area is underused and does not have many facilities desired by area recreationists other than the restroom.
- The Little Alps Day Use Area is mainly used by people parking along the Joseph-Wallowa Lake Highway and accessing the WWNF or the Eagle Cap Wilderness before or after their trips.
- OPRD is concerned about the future of the Little Alps Day Use Area if in the future PacifiCorp does not renew its lease with OPRD.

Wallowa-Whitman National Forest

- The Eagle Cap Wilderness is a popular attraction that brings people to the Study Area to recreate.
- The WWNF would like better data regarding the number of people entering the Eagle Cap Wilderness from user-created trails that originate at the Pacific Park Campground or on nearby PacifiCorp land.
- Much historical recreational use data that the WWNF collected were lost in the fire that destroyed the Eagle Cap Ranger Station in 2010.

ES.5.2 Recommendations: Recreation Supply

The following are recommended measures to consider related to recreation supply.

PacifiCorp Lands

- Make minor improvements to Pacific Park Campground related to better site definition for parking vehicles, campsites, privacy, ADA ramps to vault toilets, etc.
- Consider joint management of the campground and Little Alps Day Use Area (perhaps a campground host) with OPRD.
- Harden and improve one or more of the user-created trails that provide access from the campground to the top of the adjacent ridge and to the WWNF.

- Identify appropriate user defined trails in the area around the campground and formalize them.
- Provide additional signage and maps at and near the campground to direct people to the new formalized trail system.
- Remove (replant, add rocks or logs to block) to eliminate and discourage the use of inappropriate user-created trails.
- Construct a more formal lookout area on top of the ridge that provides views of Wallowa Lake and the West Fork Wallowa River gorge.
- Develop new signage near the Wallowa Lake Trailhead (work with WWNF) to better identify trail options on PacifiCorp lands in the Study Area for recreationists to consider (for example encourage them to visit the waterfall near the lower penstock trestle).
- Provide a registration box or kiosk in the campground at the beginning of a
 refurbished trail to the ridge so that people using the trail who will enter the Eagle
 Cap Wilderness can register (this location would also be convenient for WWNF staff
 to collect registration forms because it would be located near the Wallowa Lake
 Trailhead).

State of Oregon (Oregon Parks and Recreation Department)

- Add electricity to the restroom at Little Alps Day Use Area.
- Work with PacifiCorp and the WWNF to develop a one-night, group camping area (similar to those at Wallowa Lake State Park) at Little Alps Day Use Area for people to use to "bivouac" the night before entering the Eagle Cap Wilderness or the night after returning from their trip.
- Partner with PacifiCorp to hire and support a seasonal campground host at the Pacific Park Campground to help manage the campground, the proposed bivouac group site and the rest of the Little Alps Day Use Area.

Wallowa-Whitman National Forest

- Work with PacifiCorp and the OPRD on items mentioned above.
- The following measures that are being considered by PacifiCorp to minimize visual impacts associated with Project facilities in the vicinity of the forebay would also be beneficial from a recreational experience perspective for an area with a Recreation Opportunity Spectrum (ROS) setting of Semiprimitive Nonmotorized.
 - Plant vegetation between the East Fork Trail and the shoreline area near the forebay so that views of the forebay, dam, spillway, catwalk, dam laydown area,

and storage area will be somewhat screened to people using the trail. Rebuild the intake structure to make it more attractive and similar in character with the storage shed (cabin) in the laydown area.

• Treat (stain) the timber support members of the upper trestle that are light in color a darker color so that all support timbers are the same color.

ES.5.3 Conclusions: Recreation Use and Demand

- During the peak recreational use months of July and August, the demand for some activities such as camping (particularly at Wallowa Lake State Park) exceeds the supply.
- The SCORP data provides good information regarding the types of outdoor activities that are popular in Wallowa County and those that likely will continue to be popular. Recreation facilities (the Pacific Park Campground and trails) on PacifiCorp land help meet the demand for these activities.
- The ability of the Project to directly help support existing and future recreation needs should focus on the types of activities that are supported on PacifiCorp Project lands (or trails passing through them). These include various types of camping and activities that occur via trail use (hiking, big game hunting, fishing, nature observation, nature photography, etc.). Developing trails and controlling the creation of user-created trails will contribute to a very useful trail system in the Study Area.
- The measures suggested in Section 5.1 (Recreation Supply) will greatly assist PacifiCorp in helping to assure that the Project helps meet current and future recreational demands.
- There are opportunities for the Project to help meet the needs of other types of popular activities that occur in the area (sightseeing, visiting historic sites) by upgrading the area near the powerhouse (make more attractive, add interpretive material, maps and better signage) and potentially teaming with OPRD to upgrade the Little Alps Day Use Area (which will support popular and growing activities such as picnicking, relaxing, and back-country use).

ES.5.4 Recommendations: Recreation Use and Demand

Recommendations will be developed after the Draft Study Progress Report is reviewed and discussed with the WWNF and OPRD.

ES.6 Recreation Needs Analysis

This analysis will be developed after the Draft Study Progress Report is reviewed and discussed with the WWNF and OPRD.

1.0 STUDY OBJECTIVES AND DESCRIPTION

PacifiCorp Energy (PacifiCorp) plans to file an application to relicense the Wallowa Falls Hydroelectric Project (Project), Federal Energy Regulatory Commission (FERC) Project No. P-308, located on the East Fork Wallowa River, West Fork Wallowa River, and Royal Purple Creek in Wallowa County, Oregon. The current license will expire on February 28, 2016. The Project has a generation capacity of 1,100 kilowatts and is situated on private land owned by PacifiCorp and federal land managed by the Wallowa-Whitman National Forest.

This recreation resources report is one of several studies conducted by PacifiCorp to support the relicensing of the Project in accordance with FERC's Integrated Licensing Process. *Code of Federal Regulations* (CFR) Title 18 (Conservation of Power and Water Resources) states that a hydroelectric project license application must contain the following information related to recreation resources (Subchapter B, Part 4, Subpart F, Section 4.51 of 18 CFR):

"Report on recreational resources. The report must discuss existing and proposed recreational facilities and opportunities at the project. The report must be prepared in consultation with local, state, and regional recreation agencies and planning commissions, the National Park Service, and any other state or federal agency with managerial authority over any part of the project lands. Consultation must be documented by appending to the report a letter from each agency consulted indicating the nature, extent, and results of the consultation. The report must contain:

- i. A description of any existing recreational facilities at the project, indicating whether the facilities are available for public use;
- ii. An estimate of existing and potential recreational use of the project area, in daytime and overnight visits;
- iii. A description of any measures or facilities recommended by the agencies consulted for the purpose of creating, preserving, or enhancing recreational opportunities at the project and in its vicinity (including opportunities for the handicapped), and for the purpose of ensuring the safety of the public in its use of project lands and waters;
- iv. A statement of the existing measures or facilities to be continued or maintained and the new measures or facilities proposed by the applicant for the purpose of creating, preserving, or enhancing recreational opportunities at the project and in its vicinity, and for the purpose of ensuring the safety of the public in its use of project lands and waters, including an explanation of why the applicant has rejected any measures or facilities recommended by an agency and described under paragraph (f)(5)(iii) of this section; and
- v. The following materials and information regarding the measures and facilities identified under paragraphs (f) (5) (i) and (iv) of this section:

- A. Identification of the entities responsible for implementing, constructing, operating, or maintaining any existing or proposed measures or facilities;
- B. A schedule showing the intervals following issuance of a license at which implementation of the measures or construction of the facilities would be commenced and completed;
- C. An estimate of the costs of construction, operation, and maintenance of any proposed facilities, including a statement of the sources and extent of financing;
- D. A map or drawing that conforms to the size, scale, and legibility requirements of §4.39 showing by the use of shading, cross-hatching, or other symbols the identity and location of any facilities, and indicating whether each facility is existing or proposed (the maps or drawings in this exhibit may be consolidated); and
- vi. A description of any areas within or in the vicinity of the proposed project boundary included in, or have been designated for study for inclusion in, the National Wild and Scenic Rivers System, or that have been designated as wilderness area, recommended for such designation, or designated as a wilderness study area under the Wilderness Act."

The primary objective of this Study Progress Report is to address these regulations through analysis of recreation supply, use and demand, and need. Existing and future recreation needs related to the Project over the term of the new license (anticipated to be 30 to 50 years) are assessed. The results will be used to develop appropriate PM&E measures and a corresponding proposed plan for recreation resources called the Recreation Resource Management Plan to be filed with FERC for approval.

2.0 BACKGROUND DESCRIPTION

This section provides background information useful to understanding the recreation resource analysis and does the following:

- Defines the Study Area.
- Describes the nexus between Project facilities, operations, and recreation opportunities.
- Summarizes planning and resource management plans and recreation goals.

2.1 Study Area Definition

The Study Area encompasses an area approximately 1 mile around the FERC Project boundary (see Figure 1). The area includes Wallowa Lake State Park, the south Wallowa Lake area, PacifiCorp owned and managed lands, PacifiCorp lands leased to the State of Oregon for the Wallowa Lake State Park Maintenance Facility and the Little Alps Day Use Area, and National Forest System (NFS) lands managed by the Wallowa-Whitman National Forest (WWNF).

2.2 Nexus to Project

In accordance with 18 CFR §5.11(d)(4), this section describes any nexus between Project operations and effects on recreation opportunities. The Project has potential direct and indirect effects on recreation resources within and adjacent to the Project boundary and in the affected reach of the East Fork Wallowa River downstream of the dam. These effects include providing public access to natural open space areas within and surrounding the Project for a variety of recreation activities, providing access to lands within the WWNF (including the Eagle Cap Wilderness), and providing access to and use of the river, forebay, and tailrace for recreation purposes. PacifiCorp developed and operates Pacific Park Campground. This facility consists of an eight-unit campground located along the Project tailrace. User-defined trails originating from Pacific Park Campground provide access to the WWNF trail system (Figure 2). The Little Alps Day Use Area, which is a facility managed by the Oregon Parks and Recreation Department (OPRD) as part of Wallowa Lake State Park, is located adjacent to Pacific Park Campground. Recreationists pass back and forth between the two facilities. The Wallowa Lake Trailhead and sections of two WWNF trails (the East Fork and West Fork trails) are located on PacifiCorp land. Additionally, dispersed recreation occurs within and adjacent to the Project boundary. The portion of the East Fork Wallowa River below the Project dam is the Project bypass reach. Other than a few sections where the forebay access road and East Fork Trail pass by, the bypass reach receives little use by recreationists because of the steep terrain it passes through.

2.3 Resource Management and Land Use Plans and Goals Related to Recreation

Three agencies with responsibilities related to natural resource and land management are located within the Study Area: OPRD, Wallowa County, and the United States Forest

Service (USFS). All three agencies have developed management plans that include recreation resources. The following sections identify the agencies and applicable parts of the plans.

2.3.1 State of Oregon (Oregon Parks and Recreation Department)

The OPRD manages and operates Oregon's state parks, recreation trails, ocean shores recreation areas, scenic waterways, and the Willamette River Greenway. OPRD has developed management plans for many of its facilities, including those in Wallowa County. This section describes the master plan developed by OPRD for facilities in Wallowa County (including Wallowa Lake State Park), and the *Statewide Comprehensive Outdoor Recreation Plan* (SCORP).

2.3.1.1 Wallowa County State Parks Master Plan

The *Wallowa County State Parks Master Plan* was adopted by OPRD in 2001 (OPRD, 2001). The master plan was developed to assist and direct the planning of three OPRD units located within Wallowa County. These facilities are Minam State Recreation Area, the Wallowa Lake Highway State Scenic Corridor, and Wallowa Lake State Park. Although the master plan is 10 years old, it contains useful background information about recreation demand that was obtained from the SCORP, described in Section 2.3.1.2 below. The master plan also describes park manager perceptions of recreation needs obtained through polls. The following results are of relevance to the Project:

- There is demand for additional group camping facilities.
- There is demand for additional short trails or loops close to campgrounds with connections to wilderness areas.
- There is demand for more amenities and choice for types of overnight accommodations (within parks).
- There is demand for additional disabled accessible sites.

The master plan contains detailed discussions related to planning for the three OPRD properties. Parts of the document pertaining to Wallowa State Park are of relevance to the Project. OPRD identified future partnerships with other landowners near Wallowa Lake State Park as potentially providing opportunities for additional public recreation. Potential partnerships that were identified included "the current OPRD lease area and surrounding Pacific Power and Light land." Pacific Power and Light (PPL) now doing business as Pacific Power is a subsidiary of PacifiCorp, and the land referred to as PPL land is PacifiCorp land. The section of the master plan that is titled "Other Recreation Providers in Wallowa County" states that PPL property "provides the best opportunity to provide future horse staging, group camping, bivouac camping, maintenance shop and trailhead-related facilities within the Wallowa Lake Community." It notes that the only protected recreational access through the property is the WWNF easement, which retains access to parking and trail connections.

The master plan describes issues related to Wallowa Lake State Park that were identified by OPRD staff, a local steering committee, and public comments. The following issues are of relevance to PacifiCorp and PacifiCorp property including the Project:

- Access and Circulation Connections to WWNF trails, especially from the campground, are important. The WWNF encourages horse use at trailheads outside of the main resort area.
- Areas of Concern The master plan reports concern that PPL will intensively develop its property and may not renew leases for the Wallowa Lake State Park maintenance area or Little Alps Day Use Area.
- Camping The master plan recommends considering converting the Little Alps Day Use Area to a group camp and states that bivouac camping at the Wallowa Lake Trailhead area could conflict with horse staging.

The master plan also includes the following planning goals relevant to the Project:

- Goal IV. Provide for Recreational Needs: The introduction to this goal states that OPRD cannot provide much in the way of increasing recreational capacity within the main part of the state park. It could provide additional capacity within areas leased from PPL in the vicinity of the trailhead and Little Alps Day Use Area where horseback staging and camping and bivouac use could be provided "if the lease could be renewed or the land purchased."
- Goal V. Improve Park Access and Orientation. Subgoal B proposes to coordinate with various entities such as PPL to complete a low-elevation path from the marina area to above the residential areas around the Boy Scout and church camps into the Little Alps Day Use Area, Wallowa Lake Trailhead, and the parking area.

2.3.1.2 Oregon Statewide Comprehensive Outdoor Recreation Plan

OPRD is also responsible for developing the state of Oregon's SCORP. The Land and Water Conservation Fund (LWCF) that was established by Congress in 1965 to create parks and open spaces, protect wilderness, wetlands, and refuges, preserve wildlife habitat and enhance recreational opportunities requires that states that wish to participate in the LWCF and obtain funds from SCORPs. The SCORP is a state's basic 5-year plan for outdoor recreation designed to provide the state with statewide and regional up-to-date, state-of-the-art information. The plan also is an information source and planning tool used by other recreation providers in Oregon (state, federal, local, and private) to catalog and rank their recreation needs, obtain funding through partnerships and grants, and affirm their respective roles in supporting outdoor recreation. The Oregon SCORP typically provides data related to recreation patterns, geographic differences, and trends that are very useful recreation studies related to FERC relicensing projects.

2.3.2 Wallowa County

The Wallowa County Comprehensive Plan (comprehensive plan) contains a series of goals that address concerns related to a number of topics and resources (Wallowa County, 2003). Goal 8 of the comprehensive plan is titled "*Recreation Needs*." It contains several recreation-oriented findings and policies of relevance to the Project, as follows:

- Finding 10 (*Capacity*) states the following: "The Eagle Cap Wilderness and the State Park at Wallowa Lake are utilized to capacity during the summer season. Also, Wallowa Lake has additional infrastructure which is largely unused during the winter months."
- Policy 6 (*Process*) states the following: "Local, state, and federal recreation development take into account (1) the U.S.F.S. Land use Plan, (2) the Oregon Fish and Wildlife Plan, (3) the Oregon State Park's Master Plan, and (4) the County Land Use Plan, as applicable."
- Policy 8 (*Capacity*) states the following: "The existing infrastructure at Wallowa Lake should be used year round."

Appendix 8-1 (*Recreation Overview*) of Goal 8, focuses on recreation and tourism in Wallowa County. It states that Wallowa Lake is a center of tourism in the county and that the state park at Wallowa Lake is a major attraction. The appendix provides a description of the value of the Eagle Cap Wilderness to the county by stating the following:

"The Eagle Cap Wilderness is Oregon's largest, and wilderness camping and travel are receiving increased attention. The Wilderness offers magnificent scenery, natural history, solitude and spiritual renewal. USFS surveys show that more than 20,000 backpackers visit the Wilderness each year. They travel a mean distance of about 350 miles to get here, with some coming from 2000 miles away. Fourteen outfitter guides operate in the Wilderness. During the summer season, the Wilderness is heavily used. Some visitors express concerns about the quality of their visit and the impacts on the Wilderness due to heavy usage."

2.3.3 U.S. Forest Service

The majority of the southeastern part of the FERC Project boundary is located within the WWNF and is managed under the guidance of the Wallowa-Whitman National Forest Land and Resource Management Plan (Forest Plan), described below.

2.3.3.1 Wallowa-Whitman National Forest Land and Resource Management Plan

The current Forest Plan was adopted in 1990. A revised plan is that includes the WWNF is currently being developed as part of the Blue Mountains Forest Plan Revision. The revised plan also includes the Malheur and Umatilla national forests. The plan is scheduled to be released for public review and comment in 2011. A final decision is expected in 2012.

Forest plans provide direction related to the planning and management of a variety of resources, including recreation resources. All lands contained in national forests have been assigned categories of the ROS. The ROS is a categorization of land according to a range of recreation experience opportunities. The seven spectrum categories range from primitive to urban. The categories describe a variety of recreation situations a visitor can experience, ranging from presence in an undisturbed, natural environment with little human contact to a highly modified, altered environment with a maximum of varied contacts. The categories are as follows:

- Urban
- Rural
- Roaded Modified
- Roaded Natural
- Semi primitive Motorized
- Semiprimitive Nonmotorized
- Primitive

As shown in Figure 3, the FERC Project boundary is located within, or near, several of the categories identified above. The relevant categories are characterized as follows:

- Rural—Area is characterized by substantially modified natural environment.
 Resource modification and utilization practices are to enhance specific recreation
 activities and maintain vegetative cover and soil. Sights and sounds of humans are
 readily evident, and the interaction between users is often moderate to high. A
 considerable number of facilities are designed for use by a large number of people.
 Facilities are often provided for special activities. Moderate densities are provided far
 away from developed sites. Facilities for intensified motorized use and parking are
 available.
- Roaded Natural—Area is characterized by predominantly natural-appearing environments with moderate evidence of the sights and sounds of humans. Such evidence usually harmonizes with the natural environment. Interaction between users may be moderate to high, with evidence of other users prevalent. Resource modification and utilization practices are evident, but harmonize with the natural environment. Conventional motorized use is allowed and incorporated into construction standards and design of facilities.
- Semiprimitive Nonmotorized—Area is characterized by a predominantly natural or natural-appearing environment of moderate to large size. Interaction between users is low, but there is often evidence of other users. The area is managed in such a way that minimum onsite controls and restrictions may be present, but would be subtle. Motorized recreation use is not permitted, but local roads used for other resource management activities may be present on a limited basis. Use of such roads is restricted to minimize impacts on recreational experience opportunities.

2.3.3.2 Eagle Cap Wilderness Stewardship Plan

Approximately 0.25 mile beyond the uppermost part of the FERC Project boundary is the boundary of the Eagle Cap Wilderness. A stewardship plan was developed for the Eagle Cap Wilderness in 1995 to supplement the Forest Plan (USFS, 1995). The Stewardship Plan is used in conjunction with the Forest Plan in the management of the wilderness. It includes standards and guidelines (which are reflected in the Forest Plan) for resources within the Eagle Cap Wilderness including social elements. These standards and guidelines address human issues such as carrying capacity, solitude (for visitors), occupied campsites, group size, intrusions that might disturb visitors, and user density, among others. Areas within the wilderness are grouped into one of three Wilderness Resource Spectrum (WRS) classes, each of which allows varying degrees of human activity and impact. WRS classes are somewhat similar to the ROS classes discussed previously, but were developed exclusively for wilderness areas. The three WRS spectrums are Pristine, Primitive, and Semiprimitive. No part of the Project is located within the Eagle Cap Wilderness. The uppermost part of the FERC Project boundary is between approximately 0.25 and 0.5 mile from the closest areas of Pristine, Primitive, and Semiprimitive WRS.

3.0 METHODS

This section describes the methods used to obtain data and draw conclusions related to the three recreation components examined in this report. The methods were developed in consultation with stakeholders over a 2-year period. Because much of the Project is located within the WWNF, local WWNF recreation staff were involved in reviewing and approving the study plan for the Recreation Report. The following three recreation components are addressed:

- Recreation Supply Analysis
- Recreation Use and Demand Analysis
- Recreation Needs Analysis

3.1 Recreation Supply Analysis

The supply analysis characterized the current supply of recreation resources in the Study Area so that existing and future relationships between the Project and recreation supply in the Study Area could be established. The analysis also examined recreation facility conditions and the parties responsible for providing recreation resources. An analysis of similar types of recreation resources provided by other entities in the Study Area proved useful for evaluating the role that the Project plays in providing recreational opportunities. It is particularly important to understand the existing recreation supply of camping facilities and trails in the supply assessment so that PacifiCorp can fine-tune, or enhance, the type of recreation facilities and opportunities that occur on its lands to help meet recreational needs in the Study Area.

Data related to recreation supply provided by the Project were obtained through site visits, PacifiCorp geographic information system (GIS) access, discussions with PacifiCorp staff, and conversations with the company that PacifiCorp contracts with to manage Pacific Park Campground (cleaning, assisting campers, making reservations, and collecting fees). Recreation supply data on nearby parts of the WWNF were obtained from the WWNF website (USFS, 2012a) and through conversations with WWNF staff. The OPRD website was consulted to obtain state park supply data, as were local OPRD staff (OPRD, 2011). The Wallowa County portion of the Oregon Travel Recreation.com website was reviewed for county recreation data (Oregon County Recreation.com, 2011 and 2012).

3.2 Recreation Use and Demand Analysis

The following describes how the recreation use and demand analyzes were conducted.

3.2.1 Recreation Use

Existing use data for Pacific Park Campground were obtained from two sources. The first source was from the contractor that manages Pacific Park Campground for PacifiCorp. Reservation data from 2010 through 2012 were obtained from the contractor to determine visitation patterns and numbers. The data are presented in Section 4. The second source

of use data was from PacifiCorp Form 80 reports. These reports estimate the use of recreation facilities at hydroelectric facilities and are required by FERC to be developed every 5 years. The 2003 and 2008 Form 80 reports for Pacific Park Campground estimated overnight stays at the campground.

In addition to use data, a recreation visitor survey was sent to all campers who had used the reservation system (the vast majority of users) to reserve campsites for use between May and October of 2012. The survey was intended to assess attitudes, preferences, and characteristics of the campers at Pacific Park Campground. It was sent by the contractor that manages Pacific Park Campground for PacifiCorp to the e-mail addresses of campers who used the reservation system to reserve campsites for use between May and October of 2012. The survey obtained the following types of information (see Appendix A):

- Socio-demographic characteristics (for example, age and gender)
- Visitor activities (general and primary)
- Trip characteristics (for example, group size, length of trip, and other sites visited)
- Crowding and capacity issues
- Opinion of adequacy and condition of facilities
- Location of primary residence (zip code)
- Possible effects of sound discharged from the Project generator on camp users (for Aesthetics Study)

In addition to Pacific Park Campground, recreationists use PacifiCorp lands to access the WWNF and Eagle Cap Wilderness. As part of its study request, the WWNF requested that a trail survey be conducted to obtain information that would assist in better understanding how recreationists use PacifiCorp property to access the WWNF trails. In the winter, recreationists using skis and snow shoes follow the forebay access road (also known as the Wallowa Falls maintenance road) to access the WWNF and Aneroid Basin in the Eagle Cap Wilderness while avoiding avalanche chutes above the East Fork Trail. To better understand use patterns associated with winter use of the forebay access road, a winter use survey was conducted between late January 2012 and March 2012. A laserbeam counter was placed next to the road just beyond its intersection with the East Fork Trail to count pedestrians using the road. The beam counter was calibrated for pedestrian recording and the beam height set to minimize triggering by wildlife and moving vegetation. Data were downloaded monthly and the counter reset after each reading. The monthly total of counter hits was divided by two to eliminate double counting of users coming and going along the forebay access road. In addition to the forebay access road, some recreationists access the WWNF (and Eagle Cap Wilderness) via the series of usercreated trails in the vicinity of Pacific Park Campground. Some of these users are campers and others are recreationists who do not camp at the campground but use the user-created trails as a shortcut to access the West Fork Trail and Chief Joseph Mountain

Trail that lead into the Eagle Cap Wilderness. The laser-beam counter used for the winter count was moved next to the most prominent user-created trail west of the Pacific Park Campground. Data were collected between May and the end of October 2012.

Use data for Wallowa Lake State Park were obtained from the OPRD and potential use estimates for Little Alps Day Use Area were extrapolated with review by OPRD.

Use data from the WWNF needs to be obtained and will be analyzed upon receipt.

3.2.2 Recreation Demand

The recreation demand analysis was intended to determine how demands for recreation activities of relevance to the Project may change in the future. These data were gathered primarily from OPRD's State Comprehensive Outdoor Recreation Plans as well as through conversations with local recreation providers. OPRD is in the process of preparing the 2013-2017 SCORP. As part of this effort, OPRD contracted with Oregon State University (OSU) to conduct a statewide survey of Oregon residents regarding their 2011 outdoor recreation participation in Oregon. The survey also asked their opinions related to parks and recreation. To obtain this information, OSU conducted a statewide survey and obtained data at the state, region and county level. The data proved useful for characterizing recreational use patterns within Wallowa County. To assist with identifying likely future changes to recreational activities of relevance to the Project, the 2003-2008 SCORP was reviewed. It provided information related to recreational activities in northeast Oregon that appear to be decreasing in popularity and others whose popularity is increasing.

In addition local recreation providers will be contacted to add perspective on changes that they anticipate may influence activities at the facilities that they manage.

3.3 Recreation Needs Analysis

The needs analysis synthesized, compiled, and analyzed the results of the supply, use and demand analyses to determine how current and future trends in recreation influence the use of recreation resources in the Study Area and Project recreation facilities. This analysis will be developed after the Study Progress Report is reviewed and discussed with the WWNF and OPRD.

4.0 RESULTS

This section presents the results of the recreation supply, use and demand, and needs analyses. Conclusions are presented in Section 5.

4.1 Recreation Supply Analysis

The supply analysis that was conducted for recreation resources within the Study Area examined recreation facilities on PacifiCorp Land, recreation resources on state and federal lands and recreation resources owned by private and nonprofit entities.

4.1.1 Recreation Facilities on PacifiCorp Land

Two primary types of recreational activities occur on PacifiCorp lands, camping and trail use. Camping occurs on eight campsites at Pacific Park Campground. These campsites are less formal and generally larger than campsites at Wallowa Lake State Park and nearby private campgrounds. Staff at Wallowa Lake State Park report that some campers prefer the more rustic atmosphere of Pacific Park Campground and that park staff recommend the campground to campers when the state park is full (Honeywell, 2012). Most of the campsites at Pacific Park Campground have areas to park more than one vehicle, electricity, established campfire pit (metal), water, and trash containers. Two vault toilets are located in the campground, but many campers appear to use the flush toilets that are located a short distance away at the Little Alps Day Use Area. The overall condition of the campground is fair. Campers seem to respect the confines of the established campsites and dispersed camping outside of the designated camping area is not evident

As mentioned previously, Pacific Park Campground contains a series of user-created trails that originate at the campground and wind their way up the hillside west of the campground (see Figure 2). Some of the trails fade away a short distance from the campground. Others however, primarily at the southern end of the campground, continue up the hillside to a ridge. Once on the ridge, the number of user-created trails decreases. Some head north to a rock outcrop that provides spectacular views of Wallowa Lake to the north and the West Fork Wallowa River gorge to the west and southwest. Other user-created trails follow the ridge south to the boundary of the WWNF where they intersect with the Chief Joseph Mountain and West Fork trails. Both Pacific Park Campground campers and other people use the user-created trails to access the ridge. For some people the ridge is the final destination, whereas for others the user-created trails are simply a short-cut to the West Fork Wallowa and Chief Joseph Mountain trails.

The forebay access road is another feature on PacifiCorp property that is used by recreationists. The road offers recreationists an option to the East Fork Trail for traveling up the East Fork Wallowa River canyon. The forebay access road is often used in the winter by backcountry skiers and snow-shoers seeking to avoid several avalanche chutes above the East Fork Trail. The forebay access road departs the main WWNF trail several hundred feet above the Wallowa Lake Trailhead and steeply winds its way up the east side of the East Fork Wallowa River canyon. Near the road's turnoff point from the main

WWNF trail it passes over the bypass reach on a wood bridge. From the bridge the lower penstock trestle can be observed as can a waterfall behind the trestle. Farther up the canyon at a location approximately 400 feet downstream of the Project dam (next to a metal Project gate that can be used to close the forebay access road), a side trail connects with the East Fork Trail. The side trail provides recreationists with a way to avoid having to cross through the Project laydown area near the forebay to get to a catwalk over the dam spillway. To use the dam spillway catwalk, recreationists must climb over a 36-inch-high locked gate to access the East Fork Trail.

4.1.2 Recreation Facilities in the Study Area

The south end of Wallowa Lake is a relatively developed resort community that contains a wide array of recreation attractions that include an Oregon State Park, miniature golf courses, bumper cars, the Wallowa Lake Tram, horse outfitters and other attractions. There are also many single-family residences in this area. Some are used as year-round residences but more are used as vacation homes or vacation rentals. Several resorts feature rental cabins and some provide recreational vehicle (RV) and/or tent campsites. The WWNF and Eagle Cap Wilderness are major recreation resources that are accessed from the Wallowa Lake area via a WWNF trail system that begins at the Wallowa Lake Trailhead. The Wallowa Lake Trailhead and the beginning of the WWNF trail system are located on PacifiCorp property. Table 4.1-1 describes recreation facilities in the Study Area.

Table 4.1-1 Recreation Facilities in the Study	Area.
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Facility	Campsites	Other Features	Notes
PacifiCorp's Pac	cific Park Campgrou	ınd	
Campground Approximately eight locations for camping		Two pit toilets, water, electricity	Campsite locations are somewhat flexible and current management company is experimenting with creating more space and privacy between sites.
Oregon Parks ar	nd Recreation Depar	tment	
Wallowa Lake State Park	121 (89 nonhookup) 2 yurts 3 group tent areas Hiker-biker area	Recreational vehicle (RV) dumping station Restrooms Showers Water Picnic areas Group picnic areas Boat launch Marina	
Little Alps Day Use Area	None	Restroom (with water) 5 picnic tables 2 campfire pits	
Wallowa-Whitm	an National Forest		
Wallowa Lake Trailhead	NA	Trail	Located on PacifiCorp property next to the Joseph-Wallowa Lake Highway turnaround and managed by the WWNF.

Table 4.1-1 Recreation Facilities in the Study Area.

Facility	Campsites	Other Features	Notes
			Provides access into Eagle Cap Wilderness for hikers, commercial outfitters, equestrians and others. Includes sign and registration station. Parking for the trailhead is along west side of Joseph- Wallowa Lake Highway (east side is for horse trailers – mostly associated with outfitters).
East Fork Trail (1804)	NA	Trail	Part of the trail passes through PacifiCorp property and is managed by the WWNF. Provides access up the East Fork Wallowa River to Aneroid Lake and Basin and Tenderfoot and Polaris passes. Eleven miles one-way.
West Fork Trail (1820)	NA	Trail	Part of the trail passes through PacifiCorp property and is managed by the WWNF. Provides access up the West Fork Wallowa River into the Eagle Cap Wilderness to Hawkins Pass and other trails. Twelve miles one-way.
Chief Joseph Mountain Trail (1803)	NA	Trail	Part of the trail is located on PacifiCorp property and is managed by the WWNF. Provides access to Chief Joseph Mountain and Chief Joseph Basin. Seven miles oneway.
Private Sector Fa	icilities		
Scenic Meadows RV Park	16 RV spaces with hookups, 2 tent spaces	Showers, restrooms, water, electricity	
Eagle Cap Chalets and Park at the River	48 full hookup sites, overflow area	Showers, restrooms, laundry facilities	
Nonprofit Facilit	ies		
Boy Scout Camp			Owned by Blue Mountain Council of the Boy Scouts of America called Wa-La-Moot-Kin-Lodge.
Wallowa Lake Camp			Owned by Methodist Church.

Source: Wallowa Lake Tourism Committee, 2012.

4.1.3 Recreation Facilities in the Public Sector

4.1.3.1 Oregon Parks and Recreation Department

The OPRD manages Wallowa Lake State Park, which is located approximately 0.75 mile north of the FERC Project boundary at the south end of Wallowa Lake. The 166-acre

park is popular. It contains 121 full hookup sites, 89 tent sites, 3 group camping areas, and 2 camping sites for hikers or bikers. Campsites within the state park are fairly close together. Other facilities at Wallowa Lake State Park include picnic areas; a swimming area; and a marina that includes overnight moorage, a concessionaire building, boat rentals and a boat ramp. A trail approximately 1 mile in length connects the marina with camp presentation area. People camping at the state park who visit the Eagle Cap Wilderness or trails to it either walk along the Joseph-Wallowa Lake Highway or drive their vehicles and park along the road near the Wallowa Lake Trailhead.

In addition to the main park, OPRD manages the Little Alps Day Use Area. PacifiCorp has leased this area to OPRD for recreational use since 1954. Its previous name was the Trailhead Day Use Area because of its proximity to the Wallowa Lake Trailhead (OPRD, 2001). Little Alps is approximately 12 acres in size and is intended for day use only; camping is not permitted. It contains a restroom with hot and cold running water (but no electricity), five picnic tables, several trash receptacles, two fire pits, several water faucets, a paved trail from the parking area along the Joseph-Wallowa Lake Highway to the restroom and several unpaved user-created trails. The east side of the day use area is adjacent to the portion of the Joseph-Wallowa Lake Highway that people entering the Eagle Cap Wilderness park their vehicles. Most of the visitation at Little Alps is by people starting or ending their hikes into the WWNF and/or Eagle Cap Wilderness. These people were often observed using the restroom (which is also used by some campers at Pacific Park Campground), picnicking, drying out tents, and assembling items for their backpacks, among other activities. A barbed wire fence (generally in disrepair) runs along the border of the day use area and Pacific Park Campground. However, much of it has been cut, removed or knocked down and people move freely between the campground and the day use area. Another property that is included in the lease by PacifiCorp to OPRD is the Wallowa Lake State Park maintenance yard. It is located east of (across the Joseph-Wallowa Lake Highway) the Little Alps day use area and north of the Wallowa Lake Trailhead.

4.1.3.2 Wallowa-Whitman National Forest

The WWNF is located in the northeast corner of Oregon and spills into western Idaho. It includes 2.3 million acres that offer a variety of year-round recreational opportunities that include activities such as hiking, camping, fishing, hunting, snow sports and many others. The primary draw of WWNF visitors to the Study Area is the nearby Eagle Cap Wilderness. The Eagle Cap Wilderness was first established as a primitive area in 1930, designated as Wilderness in 1940, and placed in the National Wilderness Preservation System under the Wilderness Act of 1964. There are approximately 535 miles of trails within the 350,461-acre wilderness. It is the most heavily used wilderness in northeast Oregon. The WWNF notes on its Eagle Cap Wilderness webpage that solitude is an important part of a wilderness adventure, but warns that some trails within the Eagle Cap receive high degrees of use which may impact solitude, especially on holidays or weekends (USFS, 2012b). Among the trails identified in the webpage that visitors may want to avoid during the peak season if they are looking for solitude, are two trails that are accessed through PacifiCorp property, the East and West Fork trails.

The ROS settings in the Study Area reflect the differences between the developed south Wallowa Lake area and the undeveloped Eagle Cap Wilderness. As seen in Figure 3, ROS settings between the south Wallowa Lake area and the Eagle Cap Wilderness transition from Rural, to Roaded Natural, to Semiprimitive. Once in a wilderness area administered by the U.S. Forest Service, WRS categories, rather than ROS settings, are assigned to NFS lands. The WRS system is similar to the ROS system in that each WRS category reflects differing types of settings and experiences (e.g., solitude, evidence of other recreationists, density of recreationists) that people visiting a wilderness can expect. The WRS categories within the portion of the Eagle Cap Wilderness within the Study Area include Semiprimitive, Primitive, and Pristine.

To access the Eagle Cap Wilderness from the Wallowa Lake area, recreationists pass through PacifiCorp land on trails developed and maintained by the WWNF. Most begin their trip at the Wallowa Lake Trailhead, which is also located on PacifiCorp land. People travelling to the Aneroid Lake area take the East Fork Trail (WWNF Trail #1804) which crosses over and near the Project penstock at several locations. It also passes next to the Project dam and forebay area. An alternate to the East Fork Trail that some people take (particularly in the winter so that they can avoid avalanche chutes above the main trail) is to travel on the forebay access road towards the Project dam and forebay area and then either (1) connect with the East Fork Trail at a cross-over trail below the dam that was created for this purpose, or (2) continue uphill to the Project dam and climb over the locked catwalk gate to the East Fork Trail.

Recreationists travelling on the West Fork Trail (WWNF Trail #1820) also start at the Wallowa Lake Trailhead. Instead of branching off to the left to access the East Fork Wallowa Trail, they continue straight to an area on a nearby ridge where the West Fork Wallowa Trail intersects with the Chief Joseph Mountain Trail (WWNF Trail #1803). The portion of the West Fork Trail between the trailhead and the ridge is dusty due to heavy use by horses. On top of the ridge, the West Fork Trail and the Chief Joseph Mountain Trail intersect with the series of user-created trails that begin at Pacific Park Campground. Some recreationists who use the user-created trails do so to avoid a dusty section of the West Fork Trail. They then continue into the Eagle Cap Wilderness after reaching the intersection with the West Fork or Chief Joseph Mountain trails. Other people use the user-created trails to complete a "loop" that starts at the campground and ends back at the Wallowa Lake Trailhead.

There are no developed WWNF campgrounds within the Study Area. The closest developed WWNF campground is Hurricane Creek, which is over 10 miles west of the Study Area. Camping within the 1-mile Study Area may occur in the portion of the WWNF that is within the Eagle Cap Wilderness.

4.1.4 Recreation Facilities in the Private/Nonprofit Sector

In addition to recreation resources provided by the state and federal government, two private sector facilities provide camping resources within the Study Area. The Eagle Cap Chalets and Park at the River (the same facility) contains 48 full hookup sites as well as

an overflow area. The Scenic Meadows RV Park contains 16 RV spaces with hookups and 2 tent spaces. Both facilities provide restrooms, water, and other amenities.

Two parcels of land near the Project are used by two nonprofit groups for infrequent recreation activities. The Boy Scouts of America own a 7-acre parcel on the west side of the West Fork of the Wallowa River. The land for the camp was donated by PPL to the Blue Mountain Council of the Boy Scouts of America in 1939 (Wa-La-Moot-Kin-Lodge, 2012). The camp was known as Camp Wallowa. As a result of a series of events (fires and flooding, among others), it is no longer an active Boy Scout camp or recreation resource. The camp is still used in a limited fashion by the Boy Scouts. It is reached by a footbridge that replaced a vehicular bridge destroyed by a flood in the 1970s.

Wallowa Lake Camp is owned and operated by the Methodist Church. It contains camprelated structures including a dining hall (Bailey Lodge), with overnight accommodations for up to 15, several group cabins that sleep varying numbers of people, several sites for tent camping and RVs, a manager's house, parking lots, a shower/toilet building, and a maintenance shop, caretaker apartment, and meeting area. The property is surrounded by private lands with cabins except for the west boundary that abuts the National Forest wilderness area. Historically, the camp was much bigger. Much of the camp's land has been subdivided and sold off as needed to generate income for the camp (OPRD, 2001). OPRD states in the *Wallowa County State Parks Master Plan* (2001) that the Methodist Church asked OPRD to consider future management, development, and maintenance of some portion of the camp's facilities.

4.2 Recreation Use and Demand Analysis

4.2.1 Recreation Patterns in Wallowa County and Northeast Oregon

As described in Section 2.2.1, the *Oregon Resident Outdoor Recreation Demand Analysis* (Demand Analysis) and the 2003-2007 Oregon Statewide Comprehensive Outdoor Recreation Plan (2003-2007 SCORP) were reviewed to help determine existing and future recreation use and demand patterns. The Demand Analysis provided information at a county level, whereas the 2003-2007 SCORP provided data at a regional level for northeast Oregon (Region 10 which includes Wallowa, Baker, Union, and Grant counties). This information was useful for helping identify existing activities and future recreation trends of relevance to the Project.

The Demand Analysis survey asked respondents questions on 70 recreation activities. The 70 activities were grouped into eight general categories; Nonmotorized Trail Activities, Motorized Activities, Nonmotorized Snow Activities, Outdoor Leisure / Sporting Activities, Nature Study Activities, Vehicle-based Camping Activities, Fishing / Hunting / Shooting Activities, and Nonmotorized Water-based and Beach Activities. The survey identified the top 10 counties in Oregon by average percentage of the population participating in the eight general activity categories. Wallowa County placed in the top 10 in 6 of 8 eight categories. The categories are listed below (with examples of specific activities that are included in the general category) by percentage of Wallowa County

residents surveyed reporting to have participated in the activity categories in 2011. The top ten ranking is also identified for each activity.

- Outdoor Leisure Sporting Activities (e.g., sightseeing, picnicking, general play, team sports, dog walking) 28.6 percent participation (ranked #3 state-wide)
- Vehicle-Based Camping Activities (e.g., RV camping, car/motorcycle camping with a tent, yurts/cabins provided by parks) - 22 percent participation (ranked #4 state-wide)
- Nature Study Activities (e.g., bird watching, outdoor photography, other nature observation) 21.8 percent participation (ranked #10 state-wide)
- Fishing, Hunting, Shooting Activities 21.1 percent participation (ranked #3 statewide)
- Motorized Activities (e.g., all-terrain vehicles, 4-wheel drive vehicles, off-road motorcycling, snowmobiling, powerboating) 20.7 percent participation (ranked #3 statewide)
- Nonmotorized Snow Activities (e.g., downhill skiing/snowboarding, cross-country skiing, snow shoeing, snow play) 18.4 percent participation (ranked #5 state-wide)

Of the specific activities in Wallowa County that are included in the eight broad categories, several are of relevance to the Project. The activities and the estimated number of occasions per year that Wallowa County residents took part in these activities are indentified below in Table 4.2-1.

Table 4.2-1 Activities That Occur in the Study Area and the Estimated Number of Occasions that the Activities Occur in Wallowa County.

Activity	Estimated Number of Occasions Activities Occur in Wallowa County	Notes
Outdoor Leisure Sporti	ing Activities	
Sightseeing, driving for pleasure	287,990	Project powerhouse and Pacific Park Campground are located at terminus of Joseph-Wallowa Lake Highway.
Relaxing, hanging out, escaping heat, etc	223,067	May include activities people engage in at Pacific Park Campground, Little Alps Day Use Area, Wallowa Lake State Park.
Picnicking	77,974	Some use at Little Alps Day Use Area.
Visiting historic sites	55,097	There may be an opportunity to inform public of the history or the Wallowa Falls Hydroelectric Project.
Vehicle-Based Camping	g Activities	
Car camping with a tent	323,563	Popular activity at Pacific Park Campground.
RV, motorhome, trailer camping	155,304	Popular activity at Pacific Park Campground.

Table 4.2-1 Activities That Occur in the Study Area and the Estimated Number of Occasions that the Activities Occur in Wallowa County.

Activity	Estimated Number of Occasions Activities Occur in Wallowa County	Notes
Nature Study Activities		
Other nature, wildlife, forest, etc. observation	170,138	Participants may use trails in the Study Area and on PacifiCorp land while participating.
Outdoor photography, painting, etc.	123,345	See above.
Bird watching	105,187	See above.
Fishing, Hunting, Shoot	ing Activities	
Fishing from a bank (other than fly fishing)	109,917	Access to West Fork Wallowa River and Eagle Cap Wilderness can be gained though trails passing through the Project.
Fly fishing	73,237	See above.
Big game hunting with rifle	61,542	Hunters accessing Eagle Cap Wilderness use trails passing through the Project and often park along Joseph-Wallowa Lake Highway next to Little Alps Day Use Area.
Big game hunting with a bow	9,380	Hunters accessing Eagle Cap Wilderness use trails passing through the Project.
Motorized Activities		
		Motorized activities are very popular in Wallowa County but none occur on PacifiCorp lands or in the nearby Eagle Cap Wilderness (in which motorized vehicles are banned).
Nonmotorized Snow Ac	tivities	
Sledding, tubing, general snow play	94,225	Not sure how much of the activity occurs on PacifiCorp lands, likely very little.
Cross-country skiing on ungroomed trails of off trail	8,714	There is use of the forebay access road for back-country skiers.
Snowshoeing	6,453	See above.
Cross-country skiing on groomed trails	< 1,000	No groomed trails on Project lands.
Nonmotorized Trail or l	Related Activities	
Walking on local street or sidewalks	775,660	Popular activity along Joseph-Wallowa Lake Highway by visitors and residents.
Walking on local trails	224,769	Popular activity on area trails including developed WWNF and user-created trails that start on PacifiCorp lands.
Horseback riding	175,750	Popular activity (primarily commercial outfitters) that occurs on WWNF trails that start on PacifiCorp lands.
Walking/hiking on	147,816	Popular activity in Study Area.

Table 4.2-1 Activities That Occur in the Study Area and the Estimated Number of Occasions that the Activities Occur in Wallowa County.

Activity	Estimated Number of Occasions Activities Occur in Wallowa County	Notes
nonlocal trails	·	
Backpacking	107,891	Popular activity that occurs on WWNF trails that start on PacifiCorp lands.
Bicycling on roads, streets	96,088	Terminus of Joseph-Wallowa Lake Highway is located near Project.
Running on trails	26,919	Not sure how much occurs near Project.
Bicycling unpaved trails	16,179	Not sure how much occurs near Project, but is likely campers ride mountain bikes on user-created trails to some degree.
Nonmotorized Trail or l	Related Activities	
		Activities such as beach activities at lakes and reservoirs, and flat-water human-powered boating, occur at Wallowa Lake, but not at the Project.

Most if not all of all of the activities listed in Table 4.2-1 occur on PacifiCorp lands or in the Study Area. Of the activities identified, the two most popular (car camping with a tent and RV/motorhome/trailer camping) occur at the Pacific Park Campground.

Although many of the people who camp at Pacific Park Campground are from other areas, there is clearly a demand among Wallowa County residents for camping. There is also a demand for walking on local streets and trails within Wallowa County, and trails in and near the Project no doubt provide places for people to walk. Trails in and near the Project are also important for supporting a number of other popular activities. These include horseback riding, big game hunting, wildlife and nature observation, photography, fishing, backpacking, running on trails, cross-country skiing and snowshoeing. Activities that could be better supported with additional planning and development include picnicking, learning about history (of the Wallowa Falls Hydroelectric Project), and support for recreationists heading into the Eagle Cap Wilderness (better trail signage, upgrade user-created trails, bivouac camping facilities for people beginning or ending trips into the Eagle Cap Wilderness).

4.2.1.1 Seasonal Recreational Use Patterns on Northeast Oregon

The 2003-2007 SCORP identified popular outdoor recreational activities in northeast Oregon and determined the seasons that the greatest number of participants reported participating in the activity. Table 4.2-2 identifies popular activities in northeast Oregon that are of relevance to the Project and lists them by percentage of households surveyed that participated in that activity during the most popular season for the activity (which was also indentified in the survey). Note that the activity categories are different that those used in the Demand Study, but are still useful for identifying types of outdoor

recreational activities. As might be expected, many of the activities occur during the prime summer recreation months of July through September.

Table 4.2-2 Popular Recreation Activities In Northeastern Oregon and Maximum Seasonal Participation Rates.

Activity Category	Maximum Seasonal Participation Rate (Percent of Households that Responded to Survey)	Most Popular Season	Types of Activities
Road and Street	73	April-June	Running or walking for exercise, walking for pleasure, etc.
Fishing	62	July-September	Fishing, clamming, or crabbing.
Nature Study	61.5	July-September	Bird watching, nature or wildlife observation, tracking animal signs, or outdoor photography.
Camping	60.5	July-September	RV/trailer, ATV, horseback, boat, or bicycle camping – does not include backpacking, which is asked in another question.
Trail Activities	55	July-September	Trail and off-trail activities including hiking, backpacking, mountain biking, cross-country skiing, orienteering, or horseback riding.
Hunting and Shooting	50.7	October- December	Big and small game hunting, waterfowl hunting, upland bird hunting, animal trapping, target shooting, skeet or trap shooting, or archery.

Source: OPRD, 2003 (Appendix B: Phone Survey Analysis). The region includes Wallowa, Baker, Union and Grant counties.

4.2.2 Wallowa Lake State Park

Wallowa Lake State Park is the most popular state park in northeast Oregon and the tenth most visited state park in all of Oregon (Oregon Live, 2012). [Note: This section will include additional visitation data pending discussions with OPRD.]

OPRD conducts traffic counts at two locations in the south Wallowa Lake area to track vehicles entering (1) the state park; and (2) the portion of Joseph-Wallowa Lake Highway that leads to the Little Alps Day Use Area, the Wallowa Lake Trailhead, parking along the Joseph-Wallowa Lake Highway, the Joseph-Wallowa Lake Highway turnaround, and Pacific Park Campground (see Tables 4.2-3 and 4.2-4). The number of vehicles counted at both locations is lowest in the winter months and starts increasing significantly in May of most years, with peak counts occurring in July or August. The counter near the entrance to the main part of the state park records a greater number of vehicles than the counter near Little Alps Day Use Area in almost all months. This finding is not unexpected, given the main park's attractions, ease of accessibility to the lake, and proximity to Joseph and Enterprise (which most visitors need to pass through to reach the Wallowa Lake area).

Table 4.2-3 2008 to 2012 Traffic Counts for Wallowa Lake State Park—Location 1.

Year	Jan.	Feb.	Mar.	April	May	June	July	Aug.	Sept.	Oct.	Nov.	Dec.	Total
2012	5,097	2,587	7,700	912	6,555	26,916	57,279						107,316
2011	2,677	3,844	5,100	3,011	6,599	34,081	24,909	38,725	26,378	6,908	3,123	2,594	157,896
2010	3,392	3,941	5,012	3,006	3,096	22,359	71,201	49,578	22,978	3,711	2,921	5,208	196,403
2009	2,438	3,000	3,918	6,645	15,936	30,306	51,707	42,225	3,926	7,481	3,445	3,374	174,401
2008	300	2,010	2,001	4,211	11,975	28,256	55,748	47,131	25,594	7,482	3,628	2,425	190,761

Notes:

Wallowa Lake State Park counter was located on Marina Lane just inside the park boundary near the bridge.

The counts recorded from the counter located across the Joseph-Wallowa Lake Highway near the Little Alps Day Use Area are also highest in July and August. It is not possible to know how the people in the counted vehicles are distributed in terms of where they go after crossing the counter. Some no doubt do not get out of their vehicles, or do so for short periods of time, and then turn around and drive north out of the Little Alps Day Use Area. Others park their vehicles along the Joseph-Wallowa Lake Highway to access some of the attractions in the area such as trails that lead to nearby areas of the Eagle Cap Wilderness Area, the two nearby rivers, Little Alps Day Use Area, or Pacific Park Campground.

Table 4.2-4 2008 to 2012 Traffic Counts Near Wallowa Lake State Park Maintenance Facility—Location 2.

Year	Jan.	Feb.	Mar.	April	May	June	July	Augus t	Sept.	Oct.	Nov.	Dec.	Total
2012	3,460	1,690	1,669	441	3,288	5,466	16,854						32,868
2011	2,026	1,956	3,010	1,517	5,617	20,007	17,730	31,974	9,155	3,418	2,127	1,777	100,314
2010	1,759	1,978	3,112	1,628	2,907	18,806	35,600	15,549	8,241	1,010	2,255	3,973	96,818
2009	914	1,078	1,921	905	7,117	11,153	28,872	15,077	1,161	3,502	2,379	1,742	75,821
2008	2,000	1,991	1,990	3,485	5,786	9,914	16,576	15,125	8,622	3,532	1,893	2,393	73,307

Note:

Counter was located across the Joseph-Wallowa Lake Highway right after the driveway into the Wallowa Lake State Park maintenance facility.

4.2.3 Wallowa-Whitman National Forest

[Note: Visitation data and discussion from WWNF will be inserted when received.]

4.2.4 Pacific Park Campground

The number of campsites that were reserved through a property management company hired by PacifiCorp provides an indication of use patterns at Pacific Park Campground. The use patterns for camping at the Pacific Park Campground are similar to those of other attractions in the Study Area. Use typically starts out slowly during the late spring months and rapidly increases during the peak months of July and August (see

Table 4.2-5). After August or mid-September, use drops off considerably. The property management company that manages Pacific Park Campground estimates that on average, four people stay at each campsite. Given this estimate, the number of people who stay at Pacific Park Campground has ranged from 544 to 764 for over the past 3 years (Table 4.2-6). The reason that more people were estimated to have stayed at the campground during 2010 than in 2011 and 2012, is that there were several more campsites in 2010 than the later years when the number of campsites was reduce to provide more privacy at the campsites and establish greater distances between the sites.

Table 4.2-5 Number of Campsites Reserved at Pacific Park Campground.

Year	5/1 to 5/14	5/15 to 5/31	6/1 to 6/14	6/15 to 6/30	7/1 to 7/14	7/15 to 7/31	8/1 to 8/14	8/15 to 8/31	9/1 to 9/14	9/15 to 10/1	Total	Estimated Number of Recreation Days (assume 4 people on average per site)*
2012	0	5	0	13	34	31	24	30	12	3	152	608
2011	0	3	3	9	16	41	31	18	12	3	136	544
2010	0	4	6	8	50	43	30	32	13	5	191	764

^{*}Estimate supplied by property management company that manages Pacific Park Campground for PacifiCorp based on staff observations.

FERC requires the collection of data every 5 years at recreation facilities associated with hydroelectric sites. Table 4.2-6 provides estimates of recreation days at the campground between May and September in 2003 and 2008 when the annual totals were estimated to be 556 and 541, respectively. These totals are similar to those displayed in Table 4.2-5, where the annual totals were estimated to range from 544 to 764.

Table 4.2-6 Form 80 Recreation Report Data: Overnight Stays at Pacific Park Campground.

Year	Recreation Season	Annual Total	Peak Weekend Average	Notes
2003	May 24, 2003, to October 1, 2003	556	264	
2008	May 1, 2008 to September 30, 2008	541	60	

In addition to collecting visitation data at Pacific Park Campground, a survey was sent to campers who had camped at Pacific Park Campground to obtain information about the campers and to obtain feedback from them related to their camping experience. As described in Section 3.2.1 (Methodology Recreation Use), the survey was sent to all campers who had registered online one week after they had camped at the campground (see Appendix A). The survey was completed by 19 parties, which is not a large number of responses, but is a sufficient number to provide informational, if not statistically valid, feedback. Some of the data supplied by the respondents related to Pacific Park Campground of note are listed below.

• Approximately 42 percent of the respondents used the campground for the first time, 20 percent had visited 6 to 10 times, and 10 percent had camped more than 10 times.

- The condition of the campground (on a scale of 1 to 10) was rated 10 (excellent) by 21 percent of the respondents, 9 by 21 percent, 8 by 31 percent, 7 by 16 percent, and 4 (low average) by 11 percent.
- The quality of the camping experience was rated 10 (excellent) by 44 percent of the respondents; 9 by 22 percent; 8 by 17 percent; and either 5, 6, or 7 by 5 percent.
- Visitors were generally from northeastern Oregon or areas of Washington and Idaho within approximately 100 miles of the Project.
- Suggestions and comments that were added by the respondents included:
 - Improvements to vault toilets (clean more often, replace with flush toilets, add showers and/or running water).
 - Like the privacy of the campground and it's quiet atmosphere.
 - Like "creeks' (tailraces) flowing.
 - More trash at campground than in the past.
 - The gate generated some positive comments (keeps people out) but difficult to use and access the campground.
- Activities that were enjoyed included day hikes into the WWNF (68 percent participating), fishing (5 percent), photography (42 percent), observing nature (63 percent) and other (37 percent).

4.2.5 Forebay Access Road and Social Trail Recreational Use Estimates

As described in Section 3.0 (Methodology), a laser-beam counter on the forebay access road was used to obtain trail counts in the winter of 2012. The same counter was moved to the main user-created trail west of Pacific Park Campground to obtain summer and fall, 2012 counts. These counts were conducted at the request of the WWNF to help estimate how much use the forebay access road and the user-created trails on PacifiCorp property receive. This information was of interest to the WWNF because some recreationists using the forebay access road and user-created trails on PacifiCorp property enter the Eagle Cap Wilderness. When they use the forebay access road or user-created trails to enter the wilderness they do not register at the Wallowa Lake Trailhead. People starting their trip at the trailhead (which is the majority of people) are required to register if they enter the Eagle Cap Wilderness. By not registering to enter the Eagle Cap Wilderness area, the number of people estimated by the WWNF who use the wilderness each year is under represented. This can have funding consequences for the WWNF (budgets for the management of wilderness areas are frequently related to use levels).

Table 4.2-7 depicts the numbers of people that were counted using the forebay access road in the winter of 2012 and the main social trail during the summer and fall of 2012.

Table 4.2-7 Recreational Use of the Forebay Access Road and User-Created Trails West of Pacific Park Campground.

2012 Winter Use of the Forebay Access Road									
Dates	1-29 to 2-6	2-7 to 2-13	2-14 to 2-20	2-21 to 2-29	March	Total			
Counts	18	8	14	13	45	98			

Note: Because people using the forebay access road in the winter do so (at least in part) to avoid avalanche chutes above the East Fork Trail, it is assumed that they return via the forebay access road. Therefore, the number of people counted was divided in half to estimate usage,

The winter count began in late January as a result of organizational complications, so counts for most of January were not obtained. Because snow came late to the area in the winter of 2011/2012, it can be assumed that there was little use of the forebay access road prior to January. A total of 98 recreationists were counted using the forebay access road between January 29, 2012, and March 31, 2012. The number of people counted in February (plus January 29) was 53, which is similar to the number for March (45). Winter use in the Study Area is clearly lighter than summer use, but the forebay access road is an important resource for winter recreationists travelling to the Eagle Cap Wilderness.

Use estimates for the main social trail west of Pacific Park Campground were taken using the laser-beam counter between late May and the end of October 2012 (see Table 4.2-8). The number of people counted was not divided in half as was the case at the forebay access road so some "double counting" of people no doubt occurred. Because of the number of trail options in this area, it is difficult to determine which trails people use to access the ridge above Pacific Park Campground or the Eagle Cap Wilderness and which trails they use to return. It is also difficult to know their destinations. They may have simply hiked to the ridge west of Pacific Park Campground (to enjoy views of the West Fork Wallowa River gorge or Wallowa Lake) or they may have participated in a loop hike without entering the Eagle Cap Wilderness. Responses from Pacific Park Campground users who were surveyed (see end of this section) suggest that many did enter the Eagle Cap Wilderness. It is clear that a number of people use the user-created trails during the summer and fall and that controlling use and upgrading the trails may be warranted. A registration station for people using the trails who enter the Eagle Cap Wilderness via these trails may also be appropriate.

Table 4.2-8 2012 Summer and Fall Use of the Social Trail West of Pacific Park Campground.

Dates	5-21 to	6-11 to	6-26 to	7-11 to	7-28 to	8-8 to	8-31 to	9-20 to	10-1 to	Total
	6-10	6-25	7-10	7-27	8-7	8-30	9-20	9-30	10-31	
Counts	495	332	425	335	384	530	306	136	144	3,087

The survey that was sent to people who had camped at Pacific Park Campground also asked questions regarding their use of trails in the Study Area. Of the 19 parties who responded, 13 (68 percent) reported using trails into the WWNF during their stay. A total of 46 percent reported hiking on the Chief Joseph Mountain Trail, 26 percent on the East

Fork Trail, and 20 percent on the West Fork Trail. When asked about the condition of the trails they had used, 31 percent rated them a 10 (excellent), 25 percent either 7 or 8, and 6 percent either 6 or 3. The quality of their trail experiences were rated similarly. When asked if they were aware of human-made elements while using the trail system and how the elements affected their trip, 75 percent said the elements had no effect, 16 percent said the elements enhanced their trip, and 8 percent said the elements greatly enhanced their trip. When asked what human-made elements they noticed, the responses included the heavily used main trail, signs, people on foot and horseback, and powerhouse noise.

4.3 Recreation Demand Analysis

The 2003-2007 SCORP provided an overview of projected future recreation trends (for growth through 2002) for Region 10 (northeast Oregon). It also provided estimates for activities that were expected to have the most significant growth in terms of participation of activities in northeast Oregon as well as those anticipated to have the most significant decreases in participation. Although these estimates are not current, they are useful for identifying general types of activities of relevance to the Project that have relatively recently been estimated to be in growth or decline. The activities of relevance to the Project with the greatest estimated growth rates are as follows:

- Nature/wildlife observation (+161 percent)
- RV/trailer camping (+ 96 percent)
- Fishing from a boat (+ 190 percent)
- Big game hunting with rifle (+93 percent)

Activities of relevance to the Study Area that were anticipated to decline in northeast Oregon the most were:

- Day hiking (- 48 percent)
- Horseback riding (- 66 percent)

The 2003-2007 SCORP also identified several areas to prioritize in terms of funding recreational improvements within northeast Oregon. Although the Project has no nexus to SCORP funding, the findings do provide some value in terms of identifying the types of improvements that the OPRD thinks are important within Region 10. The funding priority suggestions that would have potential relevance to the Study Area include; a) providing recreational access to public lands, b) major rehabilitation of existing outdoor recreation facilities, and c) funding priority for winter recreation facilities.

The Demand Analysis that was described previously, was produced as part of the future 2013-2017SCORP. This analysis also listed the priorities for future investment of outdoor recreational facilities in Region 10 (northeast Oregon). The respondents identified the facilities related to recreational activities that occur in the Study Area as priorities; a) dirt/soft surface walking trails and paths, b) public access to waterways, c) picnic areas and shelters (for small and large groups), d) nature and wildlife viewing areas, e) and off-street bicycle trails and pathways.

The Demand Analysis asked another question that is of relevance to the Project. The question asked respondents to write in the single most important thing that park and forest managers could do to help participation in outdoor recreation. The top ten statewide responses include some of relevance to facilities in the Study Area. The top-ten items were as follows:

- Provide more or better access.
- Provide safer environments.
- Provide clean restrooms.
- Restrict ATVs from parks.
- Improve advertising.
- Provide more trails.
- Provide more activities for children.
- Permit dogs to stay in yurts.
- Expand bathroom facilities.
- Increase accessibility for disabled people.

Of these comments, those related to better access, cleaner and expanded restrooms, more trails and increasing accessibility for disabled people might apply to facilities in the Study Area.

4.4 Recreation Needs Analysis

This analysis will be developed after the Study Progress Report is reviewed and discussed with the WWNF and OPRD. Section 5.0 highlights the items that will need to be considered and discussed in the Recreation Needs Analysis.

5.0 CONCLUSIONS AND RECOMMENDATIONS

5.1 Recreation Supply Conclusions

5.1.1 PacifiCorp Lands

- Pacific Park Campground is popular during July and August and provides a more rustic camping experience than other campgrounds the Study area.
- Better site definition of campsites at Pacific Park Campground may be warranted as
 well as providing better ADA accessibility to facilities (particularly one or both of the
 vault toilets).
- Improved or more consistent management of the campground is worth investigating.
- Good opportunities to work with OPRD on connecting the campground with the Little Alps Day Use Area are available.
- User-created trails west of the campground need to be controlled (some eliminated and some hardened) and linked (via signage) to WWNF trails.
- Winter recreationist crossing of the Project catwalk over the dam to access the East Fork Trail after using the forebay access road to reach the forebay area should be addressed.
- 5.1.2 State of Oregon (Oregon Parks and Recreation Department)
- The Little Alps Day Use Area is underused and does not have many facilities desired by area recreationists other than the restroom.
- The Little Alps Day Use Area is mostly used by people parking along the Joseph-Wallowa Lake Highway and accessing the WWNF or the Eagle Cap Wilderness before or after their trips.
- OPRD is concerned about the future of the Little Alps Day Use Area if in the future PacifiCorp does not renew its lease with OPRD.

5.1.3 Wallowa-Whitman National Forest

- The Eagle Cap Wilderness is a popular attraction that brings people to the Study Area to recreate.
- The WWNF would like to know how many people enter the Eagle Cap Wilderness do so from user-created trails that originate at Pacific Park Campground or on nearby PacifiCorp land.
- Much historic recreational use data that the WWNF collected was lost in the fire that destroyed the Eagle Cap Ranger Station in 2010.

5.2 Recreation Supply Recommendations

The following are recommended measures to consider related to recreation supply.

5.2.1 PacifiCorp Lands

- Make minor improvements to Pacific Park Campground related to better site definition for parking vehicles, campsites, privacy, ADA ramps to vault toilets, etc.
- Consider joint management of the campground and Little Alps Day Use Area (perhaps a campground host) with OPRD. Consider ADA improvements that would be of value to recreationists using either or both facilities.
- Harden and improve one of more of the user-created trails that provide access from the campground to the top of the adjacent ridge and to the WWNF.
- Install new signage and maps at and near the campground to direct people to new improved trails that were user-created and encourage them to use developed trails.
- Remove (replant, add rocks or logs to block) vegetation to eliminate and discourage the use of user-created trails.
- Construct a more formal lookout area in area on top of the ridge that provides views of Wallowa Lake and the West Fork Wallowa River gorge.
- Install new signage near the Wallowa Lake Trailhead (work with WWNF) to better identify trail options on PacifiCorp lands in the Study Area for recreationists to consider (for example, encourage them to visit the waterfall near the lower penstock trestle).
- Provide a registration box or kiosk in the campground at the beginning of a
 refurbished trail to the ridge so that people using the trail who intend to enter the
 Eagle Cap Wilderness can register (this location would also be convenient for
 WWNF staff to collect registration forms because it would be located near the
 Wallowa Lake Trailhead).
- 5.2.2 State of Oregon (Oregon Parks and Recreation Department)
- Add electricity to the restroom.
- Work with PacifiCorp and the WWNF to develop a one-night, group camping area (similar to those at Wallowa Lake State Park) at Little Alps Day Use Area for people to use to "bivouac" the night before entering the Eagle Cap Wilderness or the night after returning from their trip.
- Work with PacifiCorp to hire and support a seasonal campground host at Pacific Park Campground to help control the campground, the proposed bivouac group site, and the rest of the Little Alps Day Use Area.

5.2.3 Wallowa-Whitman National Forest

- Work with PacifiCorp and the OPRD on items mentioned above.
- The following measures that are being considered by PacifiCorp to minimize visual impacts associated with Project facilities in the vicinity of the forebay would also be beneficial from a recreational experience perspective for an area with an ROS setting of Semiprimitive Nonmotorized:
 - Plant vegetation between the East Fork Trail and the shoreline area near the forebay so that views of the forebay, dam, spillway, catwalk, dam laydown area, and storage area will be somewhat screened to people using the trail. Rebuild the intake structure to make it more attractive and similar in character with the storage shed (cabin) in the laydown area.
 - Treat (stain) the timber support members of the upper trestle that are light in color a darker color so that all support timbers are the same color.

5.3 Recreation Use and Demand Conclusions

This section identifies conclusions related to recreation use and demand but does not include specific recommendations. The recommendations that can be attributed to the conclusions below are reflected in the recreation supply recommendations discussed previously. Understanding recreation use and demand trends assisted in developing the recommendations that were made for recreation supply.

- During the peak recreational use months of July and August, the demand for some activities such as camping (particularly at Wallowa Lake State Park) exceeds the supply.
- Based on SCORP data, develop a good idea of the types of outdoor activities that are
 popular in Wallowa County and likely will continue to be popular. The Project
 definitely helps meet the demand for these activities.
- The ability of the Project to directly help support existing and future recreation needs should focus on the types of activities that are supported on PacifiCorp Project lands (or trails passing though them). These include various types of camping and activities that occur via trail use (e.g., hiking, big game hunting, fishing, nature observation, nature photography). Developing trails and controlling the creation of user-created trails will contribute to a very useful trail system in the Study Area.
- The measures suggested in Section 5.1 (Recreation Supply) will greatly assist PacifiCorp in helping to assure that the Project helps meet current and future recreational demands.
- Opportunities are available for the Project to help meet the needs of other types of popular activities that occur in the area (sightseeing, visiting historic sites) by upgrading the area near the powerhouse (make more attractive, add interpretive

material, maps and better signage) and potentially teaming with OPRD to upgrade the Little Alps Day Use Area (which will support popular and growing activities such as picnicking, relaxing, and back-country use).

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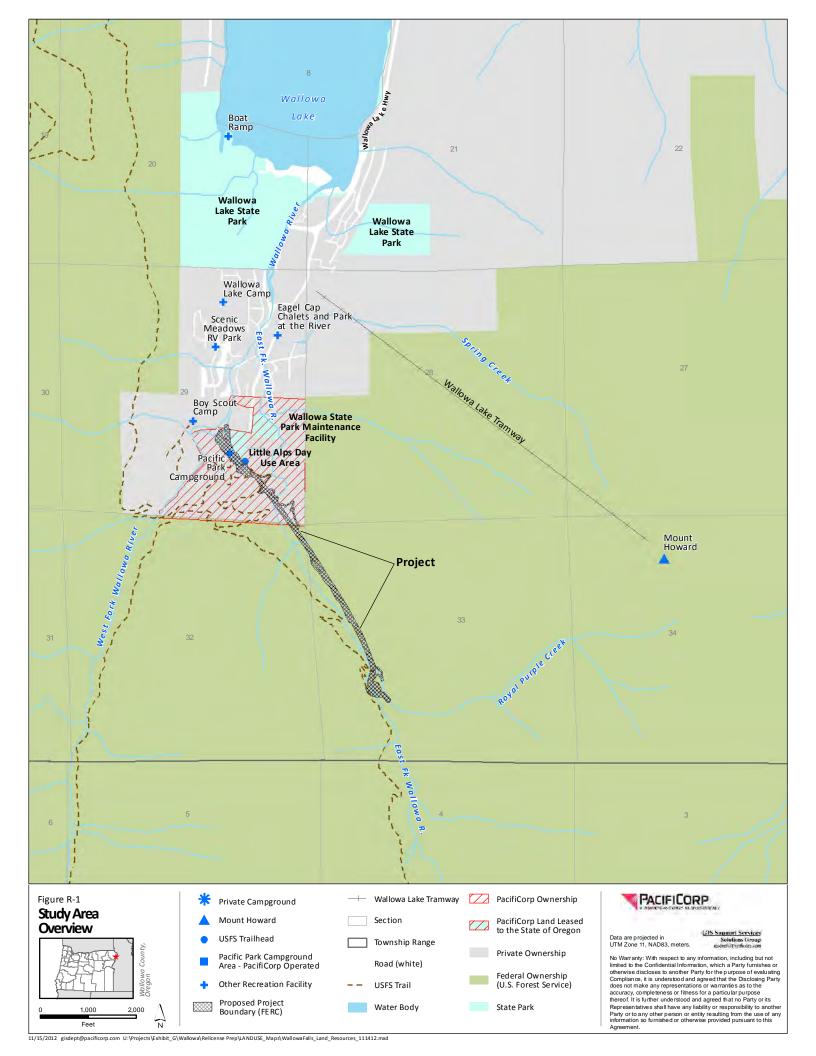
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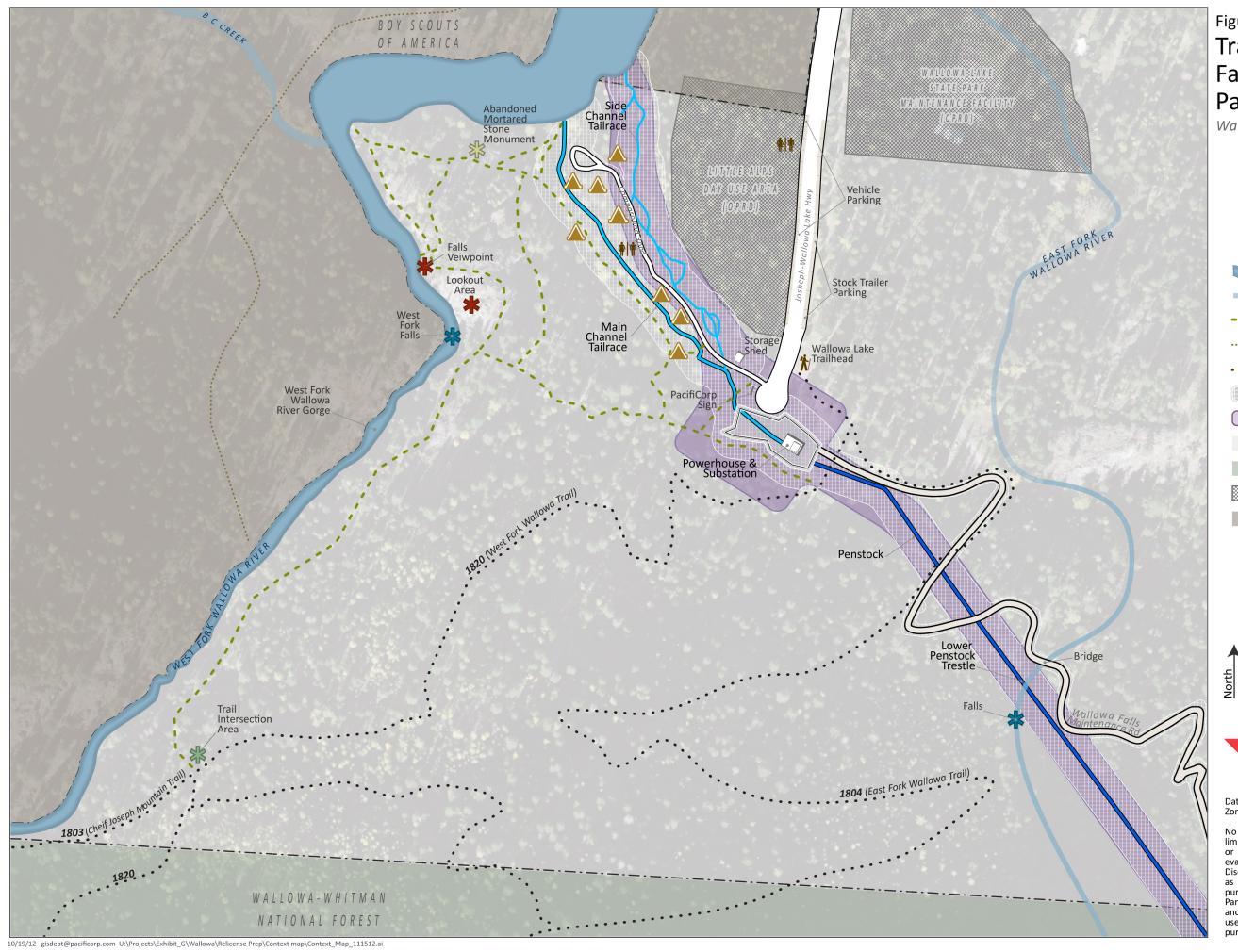
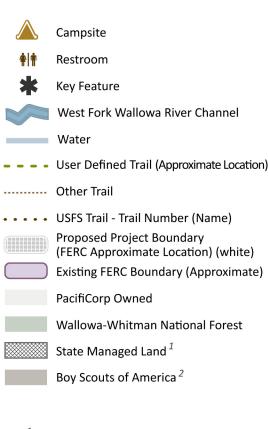


Figure R-2

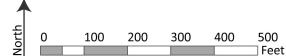
Trails and Recreation Facilities in the Vicinity of Pacific Park Campground

Wallowa Falls Hydroelectric Project



¹ PacifiCorp land leased to Oregon Parks and Recreation Department (OPRD)

² Property owned by Blue Mountain Council of the Boy Scouts of America

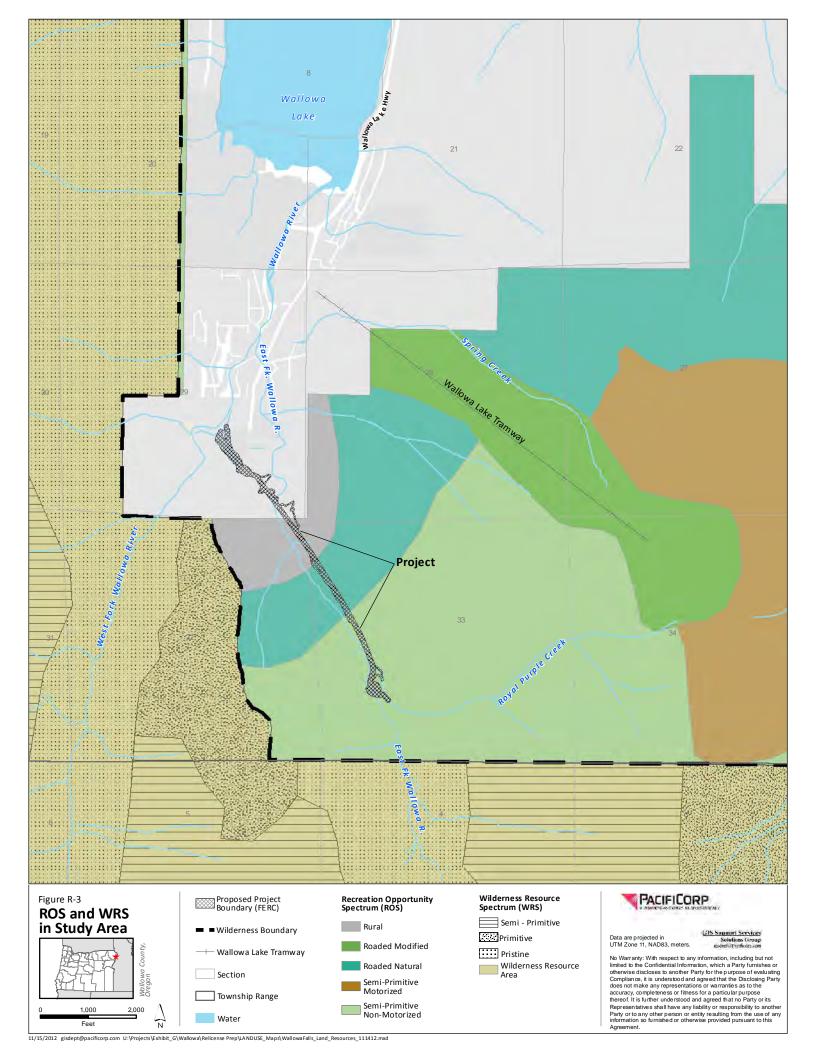


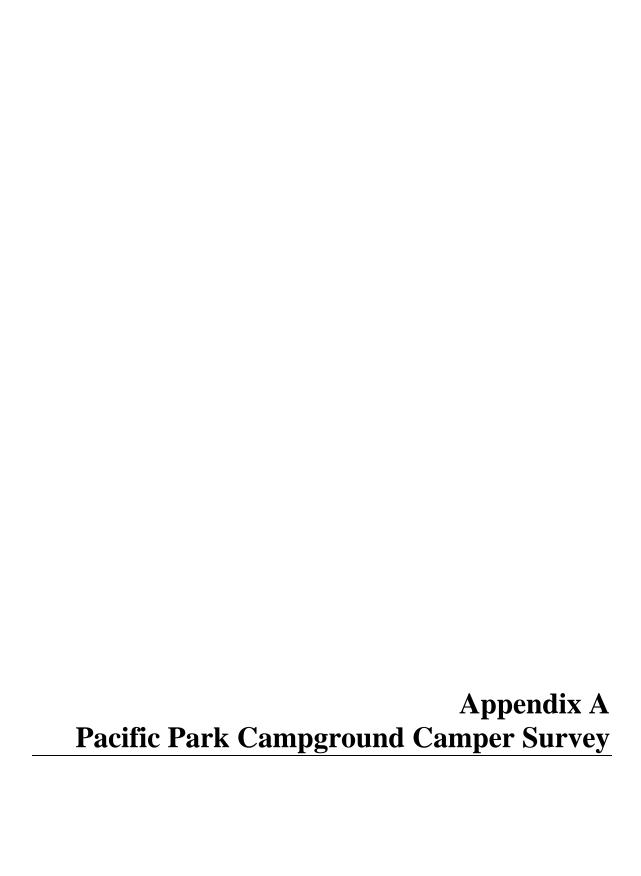


Data is projected in UTM Zone 11, NAD83, meters.

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Wallowa Falls Recreational Trail User Survey



1. Date		
	Response Percent	Response Count
Today's date	100.0%	19
	answered question	19
	skipped question	0

2. Demographic Information Response Response Percent Count State: 94.7% 18 ZIP: 94.7% 18 County: 94.7% 18 answered question 19 skipped question 0

3. Party Information Response Response Percent Count How many in your party? 100.0% 19 Number of males? 100.0% 19 Number of females? 100.0% 19 Ages? (please put a comma between each number) 100.0% 19 Animals? (type and number) 94.7% 18 answered question 19

skipped question

0

4. Purpose of Your Use of Trails near the Pacific Park Campground (check all that apply)							
	Response Percent	Response Count					
Day hike/ride into the Wallowa- Whitman National Forest	68.4%	13					
Hunting	0.0%	0					
Fishing	5.3%	1					
Photography	42.1%	8					
Observing nature	63.2%	12					
Other (please specify)	36.8%	7					
	answered question	19					
	skipped question	0					

5. Trip Destination(s) Response Percent Count Main destination? 94.1% 16 Other sites/locations visited on this trip? answered question 17 Skipped question 2

6. USFS Trails Used (please check all that apply)								
	Response Percent	Response Count						
West Fork Trail	20.0%	3						
East Fork Trail	26.7%	4						
Chief Joseph Trail	46.7%	7						
Not Sure	40.0%	6						
	answered question	15						
	skipped question	4						

7. Your Familiarity with the Area

	Response Percent	Response Count
First time user of the campground	42.1%	8
2-5 times	26.3%	5
6-10 times	21.1%	4
More than 10 times	10.5%	2
	answered question	19
	skipped question	0

8. Quality of Experience

		Very Poor				Average					Exceller
Condition of	the trail system	0.0%	0.0%	6.3%	0.0%	6.3% (1)	6.3%	25.0% (4)	25.0% (4)	0.0%	31.3% (
Quality of your	trail experience	0.0%	0.0%	0.0%	0.0%	18.8% (3)	0.0%	18.8%	25.0% (4)	0.0%	37.5% (
Condition of	the Pacific Park Campground	0.0%	0.0%	0.0%	10.5% (2)	0.0% (0)	0.0%	15.8% (3)	31.6% (6)	21.1% (4)	21.1% (
Quality of y	our campground experience	0.0%	0.0%	0.0%	0.0%	5.6% (1)	5.6% (1)	5.6% (1)	16.7% (3)	22.2% (4)	44.4% (
											answei
											skipp

9. While using the trail system, did you notice human-made elements (for example: trail signs, trail improvements, utility lines, buildings, noise, odor, lights, etc.)? If so, what were they?

	Response Count
	10
answered question	10
skipped question	9

	Greatly detracted	Detracted	No effect	Enhanced	Greatly enhanced	Rating Average	Response Count
If you were aware of human-made elements while using the trail system, how did their presence affect your trip?	0.0% (0)	0.0% (0)	75.0% (9)	16.7% (2)	8.3% (1)	3.33	12
				Plea	ase explain yo	our answer	

answered question	12
skipped question	7

11. Please Add any Additional Comments, Observations, or Suggestions Regarding the Trail System or Pacific Park Campground

Response	
Count	

14

14	answered question
5	skipped question

Q1. Da	е	
1	09/12/2012	Sep 12, 2012 7:57 PM
2	08/23/2012	Aug 23, 2012 2:52 PM
3	08/21/2012	Aug 21, 2012 10:33 PM
4	08/19/2001	Aug 19, 2012 10:40 PM
5	08/19/2012	Aug 19, 2012 8:25 AM
6	08/16/2010	Aug 16, 2012 4:49 PM
7	08/16/2012	Aug 16, 2012 4:02 PM
8	08/14/2012	Aug 14, 2012 10:40 AM
9	07/23/2012	Jul 23, 2012 5:04 PM
10	07/23/2012	Jul 23, 2012 7:43 AM
11	07/21/2012	Jul 21, 2012 6:39 AM
12	07/19/2012	Jul 20, 2012 8:57 PM
13	07/23/2012	Jul 19, 2012 11:58 PM
14	07/19/2012	Jul 19, 2012 10:01 PM
15	07/19/2012	Jul 19, 2012 8:07 PM
16	07/19/2012	Jul 19, 2012 5:02 PM
17	07/19/2012	Jul 19, 2012 5:00 PM
18	07/19/2012	Jul 19, 2012 4:17 PM
19	07/19/2012	Jul 19, 2012 4:09 PM

Q2. Demographic Inform	nation		
		1	
State:	OR		Sep 12, 2012 7:57 PM
ZIP:	97370		Sep 12, 2012 7:57 PM
County:	Benton		Sep 12, 2012 7:57 PM
		2	
State:	OR		Aug 23, 2012 2:52 PM
ZIP:	97846		Aug 23, 2012 2:52 PM
County:	wallowa		Aug 23, 2012 2:52 PM
		3	
State:	WA		Aug 21, 2012 10:33 PM
ZIP:	99163		Aug 21, 2012 10:33 PM
County:	Whitman		Aug 21, 2012 10:33 PM
		4	
State:	OR		Aug 19, 2012 10:40 PM
ZIP:	97603		Aug 19, 2012 10:40 PM
County:	klamath		Aug 19, 2012 10:40 PM
		5	
State:	WA		Aug 19, 2012 8:25 AM
ZIP:	99362		Aug 19, 2012 8:25 AM
County:	Walla Walla		Aug 19, 2012 8:25 AM
		6	
State:	OR		Aug 16, 2012 4:49 PM
		7	
State:	WA		Aug 16, 2012 4:02 PM
ZIP:	99362		Aug 16, 2012 4:02 PM
County:	Walla Walla		Aug 16, 2012 4:02 PM
		8	
State:	WA		Aug 14, 2012 10:40 AM

Q2. Demographic Inform	mation		
ZIP:	99173		Aug 14, 2012 10:40 AM
County:	stevens		Aug 14, 2012 10:40 AM
		9	
State:	OR		Jul 23, 2012 5:04 PM
ZIP:	97304		Jul 23, 2012 5:04 PM
County:	polk		Jul 23, 2012 5:04 PM
		10	
State:	OR		Jul 23, 2012 7:43 AM
ZIP:	97850		Jul 23, 2012 7:43 AM
County:	Union		Jul 23, 2012 7:43 AM
		11	
State:	OR		Jul 21, 2012 6:39 AM
ZIP:	97801		Jul 21, 2012 6:39 AM
County:	Umatilla		Jul 21, 2012 6:39 AM
		12	
State:	OR		Jul 20, 2012 8:57 PM
ZIP:	97850		Jul 20, 2012 8:57 PM
County:	Union		Jul 20, 2012 8:57 PM
		13	
State:	WA		Jul 19, 2012 11:58 PM
ZIP:	99403		Jul 19, 2012 11:58 PM
County:	Aston		Jul 19, 2012 11:58 PM
		14	
State:	ID		Jul 19, 2012 10:01 PM
ZIP:	83706		Jul 19, 2012 10:01 PM
County:	ada		Jul 19, 2012 10:01 PM
		15	
State:	WA		Jul 19, 2012 8:07 PM

Q2. Demographic Inform	nation		
ZIP:	99207		Jul 19, 2012 8:07 PM
County:	spokane		Jul 19, 2012 8:07 PM
		16	
ZIP:	99362		Jul 19, 2012 5:02 PM
County:	Washington		Jul 19, 2012 5:02 PM
		17	
State:	WA		Jul 19, 2012 5:00 PM
ZIP:	99403		Jul 19, 2012 5:00 PM
County:	usa		Jul 19, 2012 5:00 PM
		18	
State:	OR		Jul 19, 2012 4:17 PM
ZIP:	97333		Jul 19, 2012 4:17 PM
County:	USA		Jul 19, 2012 4:17 PM
		19	
State:	OR		Jul 19, 2012 4:09 PM
ZIP:	97702		Jul 19, 2012 4:09 PM
County:	deschutes		Jul 19, 2012 4:09 PM

Q3. Pa	rty Information	
		How many in your party?
1	19	Sep 12, 2012 7:57 PM
2	5	Aug 23, 2012 2:52 PM
3	12	Aug 21, 2012 10:33 PM
4	2	Aug 19, 2012 10:40 PM
5	7	Aug 19, 2012 8:25 AM
6	7	Aug 16, 2012 4:49 PM
7	2	Aug 16, 2012 4:02 PM
8	12	Aug 14, 2012 10:40 AM
9	2	Jul 23, 2012 5:04 PM
10	2	Jul 23, 2012 7:43 AM
11	2	Jul 21, 2012 6:39 AM
12	4	Jul 20, 2012 8:57 PM
13	7	Jul 19, 2012 11:58 PM
14	6	Jul 19, 2012 10:01 PM
15	4	Jul 19, 2012 8:07 PM
16	2	Jul 19, 2012 5:02 PM
17	8	Jul 19, 2012 5:00 PM
18	2	Jul 19, 2012 4:17 PM
19	2	Jul 19, 2012 4:09 PM
		Number of males?
1	8	Sep 12, 2012 7:57 PM
2	3	Aug 23, 2012 2:52 PM
3	9	Aug 21, 2012 10:33 PM
4	2	Aug 19, 2012 10:40 PM
5	3	Aug 19, 2012 8:25 AM
6	2	Aug 16, 2012 4:49 PM

Q3. Pa	arty Infor	rmation
7	1	Aug 16, 2012 4:02 PM
8	5	Aug 14, 2012 10:40 AM
9	1	Jul 23, 2012 5:04 PM
10	2	Jul 23, 2012 7:43 AM
11	1	Jul 21, 2012 6:39 AM
12	2	Jul 20, 2012 8:57 PM
13	3	Jul 19, 2012 11:58 PM
14	4	Jul 19, 2012 10:01 PM
15	2	Jul 19, 2012 8:07 PM
16	1	Jul 19, 2012 5:02 PM
17	4	Jul 19, 2012 5:00 PM
18	0	Jul 19, 2012 4:17 PM
19	1	Jul 19, 2012 4:09 PM
		Number of females?
1	11	Sep 12, 2012 7:57 PM
2	2	Aug 23, 2012 2:52 PM
3	3	Aug 21, 2012 10:33 PM
4	0	Aug 19, 2012 10:40 PM
5	4	Aug 19, 2012 8:25 AM
6	5	Aug 16, 2012 4:49 PM
7	1	Aug 16, 2012 4:02 PM
8	7	Aug 14, 2012 10:40 AM
9	1	Jul 23, 2012 5:04 PM
10	0	Jul 23, 2012 7:43 AM
11	1	Jul 21, 2012 6:39 AM
12	2	Jul 20, 2012 8:57 PM
13	3	Jul 19, 2012 11:58 PM

Q3. Party Information			
14	3	Jul 19, 2012 10:01 PM	
15	2	Jul 19, 2012 8:07 PM	
16	1	Jul 19, 2012 5:02 PM	
17	4	Jul 19, 2012 5:00 PM	
18	2	Jul 19, 2012 4:17 PM	
19	1	Jul 19, 2012 4:09 PM	
	Ages? (please put a comma between each number)		
1	1,1,6,12,9,80,55,57,38,28,34,37,29,30,26,49,47,62	Sep 12, 2012 7:57 PM	
2	3, 10, 30,54,55	Aug 23, 2012 2:52 PM	
3	43, 41, 38, 37, 36, 36, 12, 9, 7, 7, 4, 2	Aug 21, 2012 10:33 PM	
4	63,70	Aug 19, 2012 10:40 PM	
5	31, 34, 37, 47,51, 57, 64	Aug 19, 2012 8:25 AM	
6	38,43,18,16,14,5,7	Aug 16, 2012 4:49 PM	
7	58, 58	Aug 16, 2012 4:02 PM	
8	64,62,8,7	Aug 14, 2012 10:40 AM	
9	64,75	Jul 23, 2012 5:04 PM	
10	49, 15	Jul 23, 2012 7:43 AM	
11	39,38	Jul 21, 2012 6:39 AM	
12	31, 30, 3, 3 months	Jul 20, 2012 8:57 PM	
13	65,62,59,37?,33,12	Jul 19, 2012 11:58 PM	
14	32,32,6,6,3,1	Jul 19, 2012 10:01 PM	
15	35,32,5,1	Jul 19, 2012 8:07 PM	
16	35, 40	Jul 19, 2012 5:02 PM	
17	38,44,45,46,39,38,22,21	Jul 19, 2012 5:00 PM	
18	12, 51	Jul 19, 2012 4:17 PM	
19	68,75	Jul 19, 2012 4:09 PM	
Animals? (type and number)			

Q3. Pa	ty Information	
1	3 small dogs	Sep 12, 2012 7:57 PM
2	1 dog	Aug 23, 2012 2:52 PM
3	0	Aug 21, 2012 10:33 PM
4	0	Aug 19, 2012 10:40 PM
5	0	Aug 19, 2012 8:25 AM
6	none	Aug 16, 2012 4:49 PM
7	1 medium dog	Aug 16, 2012 4:02 PM
8	dogs -4	Aug 14, 2012 10:40 AM
9	0	Jul 23, 2012 5:04 PM
10	Elkhound - 1	Jul 23, 2012 7:43 AM
11	2, dogs	Jul 21, 2012 6:39 AM
13	1dog	Jul 19, 2012 11:58 PM
14	1 dog	Jul 19, 2012 10:01 PM
15	1 dog	Jul 19, 2012 8:07 PM
16	1, dog	Jul 19, 2012 5:02 PM
17	dog, 1	Jul 19, 2012 5:00 PM
18	0	Jul 19, 2012 4:17 PM
19	no	Jul 19, 2012 4:09 PM

Q4. Purpose of Your Use of Trails near the Pacific Park Campground (check all that apply)		
1	just hiking around	Sep 12, 2012 7:57 PM
2	blues festable	Aug 19, 2012 10:40 PM
3	family reunion at Wallowa Lake State Park	Aug 16, 2012 4:02 PM
4	camping trip with son.	Jul 23, 2012 7:43 AM
5	camping,boating	Jul 21, 2012 6:39 AM
6	Family reunion	Jul 19, 2012 11:58 PM
7	relaxing getaway	Jul 19, 2012 5:00 PM

Q5. Trip Destination(s)		
	Main destination?	
1	picnic area	Sep 12, 2012 7:57 PM
2	campground	Aug 23, 2012 2:52 PM
3	Wallowa Lake	Aug 21, 2012 10:33 PM
4	mt.howard	Aug 19, 2012 10:40 PM
5	Anaroid Lake	Aug 19, 2012 8:25 AM
6	Wallowa Lake area, did not use the trails this trip	Aug 16, 2012 4:02 PM
8	old dam on east fork, this year	Jul 23, 2012 5:04 PM
9	camp	Jul 21, 2012 6:39 AM
10	Wallowa Lake Area	Jul 20, 2012 8:57 PM
11	Wallowa Lake	Jul 19, 2012 11:58 PM
12	wallowa lake	Jul 19, 2012 10:01 PM
13	lake wallowa	Jul 19, 2012 8:07 PM
14	Wallowa Lake	Jul 19, 2012 5:02 PM
15	wallowa lake	Jul 19, 2012 5:00 PM
16	Wallowa Lake area for relaxation	Jul 19, 2012 4:17 PM
17	wilderness	Jul 19, 2012 4:09 PM
	Other sites/locations visited on this trip?	
1	lake, gift shops, amusment rides	Sep 12, 2012 7:57 PM
3	Joseph, OR	Aug 21, 2012 10:33 PM
4	bronze foundry	Aug 19, 2012 10:40 PM
5	Chief Joseph trail	Aug 19, 2012 8:25 AM
6	Tramway trail system, day trip to the Imnaha River and Hells Canyon overlook	Aug 16, 2012 4:02 PM
7	Grande Ronde	Aug 14, 2012 10:40 AM
8	none on WW trails	Jul 23, 2012 5:04 PM
11	Joseph, OR. Church on Sunday In Enterprise, OR	Jul 19, 2012 11:58 PM
14	United States	Jul 19, 2012 5:02 PM

Q5. Trip Destination(s)		
16	Lochsa River, ID; Sawtooths, ID; John Day Wilderness, OR; McKenzie River Corrider, OR	Jul 19, 2012 4:17 PM
17	hat point, leweston	Jul 19, 2012 4:09 PM

	Q9. While using the trail system, did you notice human-made elements (for example: trail signs, trail improvements, utility lines, buildings, noise, odor, lights, etc.)? If so, what were they?		
1	The only trails we used were those accessed by the tramway. We have visited the Wallowa Lake area many times in the past, but this was our first visit to this campground.	Aug 16, 2012 4:02 PM	
2	n/a	Aug 14, 2012 10:40 AM	
3	generally heavily used trail main human element - both people on foot and people on horseback	Jul 23, 2012 5:04 PM	
4	didnt use the main trail systems	Jul 21, 2012 6:39 AM	
5	Signs	Jul 19, 2012 11:58 PM	
6	power house noise	Jul 19, 2012 10:01 PM	
7	no	Jul 19, 2012 8:07 PM	
8	Yes, signs	Jul 19, 2012 5:02 PM	
9	n/a	Jul 19, 2012 5:00 PM	
10	We didn't really use any trails while we were there. We just relaxed around the campground.	Jul 19, 2012 4:17 PM	

Q10. G	Quality of Experience	
1	It did not affect our trip. I did notice the noice as you first start off on the trails from the Pacific Power machinery. I love being out in nature and feeling I am in the wilderness. To feel the connection with the earth out in nature is the ultimate for my spirit.	Aug 19, 2012 8:25 AM
2	Since we used the tramway to access the trails we hiked, our experience was greatly enhanced by the human-made element. Although we were backpackers in the past, my health now limits our ability to use the backcountry trails.	Aug 16, 2012 4:02 PM
3	helped us to stay on the trail n	Aug 14, 2012 10:40 AM
4	Missed the dam - next time I'll get better maps, but more info via email might be helpful. I also forgot the gate code but was able to call (Jade?) at Enterprise and she was very helpful.	Jul 23, 2012 5:04 PM

Q11. Please Add any Additional Comments, Observations, or Suggestions Regarding the Trail System or Pacific Park Campground		
1	We mainly camp there because we have our family reunion at the lake every year, and we like the location and privacy of the camp ground	Sep 12, 2012 7:57 PM
2	Would love to have flush toilets and showers. Coin operated showers would work.	Aug 23, 2012 2:52 PM
3	The outhouses at the campground were not nearly as clean as they have been on our previous visits. I could not get the lock on the gate to work but luckily is stuck with the chain unattached. There was a lot of traffic if the gait was left open so it would have been nice if the lock worked too. There was more trash and debris at the campsites then there has been in the past. It is still my family's favorite spot, so I'm sure we'll return. It just wasn't as well kept as it has been in past years.	Aug 21, 2012 10:33 PM
4	The only reason I did not rate the condition of the Pacific Park Campground as excellent was because trees had been cut and were down in the road when we arrived, making it difficult to turn the trailer around. Also, the cover on the electric receptacle (site 4) made it difficult to connect with the power cable we use. Otherwise, the campground is wonderful and we intend to return next year!	Aug 16, 2012 4:02 PM
5	n/a	Aug 14, 2012 10:40 AM
6	I go because it's a quiet spot in Wallowa area; trailheads are a welcome feature but not main attraction. Thanks. And thanks for turning off the big light - it was a problem one year.	Jul 23, 2012 5:04 PM
7	The campground was in good condition. it was early in the year and the campground had not been cleared of all fallen debris (trees,limbs, etc). The weather was rainy and the campground was empty (Memorial weekend). Overall, the camp was fantastic!	Jul 23, 2012 7:43 AM
8	contact with two biologists who were looking for fish to remove them while there was maintenance completed on the dam. They were both very nice and friendly. This was a new experince for me to see and was very interesting to see the efforts made to save fish. Don't change the size of the campground it is perfect because it limits the size of rv's and number of people. It is great to be surrounded by nature instead of people.	Jul 21, 2012 6:39 AM
9	The only thing we noticed was the decrease in water pressure and water flow in the creek and then biology aids doing some sort of count.	Jul 20, 2012 8:57 PM
10	Great camping. We love it and want go back.	Jul 19, 2012 11:58 PM
11	The outhouse restrooms were VERY Stinky!	Jul 19, 2012 10:01 PM
12	we are thankful for the lock on the gate going into the campground. running water for the bathrooms would be nice instead of just a pit toilet	Jul 19, 2012 8:07 PM
13	It was a bummer that the creek in the campground wasnt running. Otherwise we love this campground.	Jul 19, 2012 5:02 PM
14	creek was not running, bathrooms were nasty!	Jul 19, 2012 5:00 PM